



Oregon

2022-23 Adopted Budget

Table of Contents

- INTRODUCTION..... 3**
 - Reader’s Guide.....3
 - Budget Message.....4
 - Budget Committee.....7
 - Organizational Chart8
 - Mission9
 - About Mid-Willamette Valley Council of Governments 10
 - Mid-Willamette Valley Council of Governments History..... 11
 - Quality of life in our region... what you are looking for! 13
 - The Budget Process 14
 - The Budget Basis..... 18
 - Budget Document..... 18
 - Budget Resolution 19
 - Financial Summaries..... 20

- FISCAL YEAR 2021-22 ACTIVITIES 22**
 - Member Services 23
 - Administrative Services..... 23
 - Local Government Services..... 26
 - Transportation Planning and GIS Services..... 26
 - Community Development Services 29
 - Business Lending Services Operations..... 33
 - Member Dues 35
 - Economic Development District Assesment 36
 - Budget Notes..... 37
 - Changes in Personnel Levels..... 39
 - Payroll Summary 40
 - Equipment Purchases and Capital Purchase Program 41

- TOTAL REVENUES AND EXPENDITURES ALL FUNDS 42**

- FUNDS CLOSING WITH THE 2021-22 BUDGET 43**

- ACRONYMS..... 44**

- GLOSSARY OF BUDGET TERMS..... 48**

- APPENDIX 54**
 - Comprehensive Financial Management Policies 57

INTRODUCTION

READER'S GUIDE

Introduction:

Contains the budget message, information about the Mid-Willamette Valley Council of Governments' community, statistics, a description of the budget document, the budget process, the budget basis, summary of financial management policies, revenue sources descriptions and debt management policies and summaries.

Work Program

Each service area has a narrative that describes the services provided well as the revenues and expenditure of the fund.

CPP:

Capital Purchase details and expenditures included in the budget.

Acronyms:

Abbreviations are explained here.

Glossary:

A list of terms with explanations or definitions used throughout the budget document.

Appendix:

Include documents supporting the budget document, such as the Comprehensive Financial Policies.

BUDGET MESSAGE

OVERVIEW

To the Members of the Mid-Willamette Valley Council of Governments Budget Committee and Board of Directors:

It is my pleasure to present to you this proposed Budget for the fiscal year beginning July 1, 2022 and ending June 30, 2023. This proposed budget represents management's best assessment of the obligations and financial capacity of the Mid-Willamette Valley Council of Governments for the upcoming fiscal year. It provides for the continuation of MWVCOG's current programs and activities, with a few enhancements, while realistically and conservatively projecting anticipated revenues and expenditures.

BUDGET SUMMARY

On June 21st, the MWVCOG Board of Directors will be presented with the resolution on page 21, to adopt this budget, requesting an appropriation of \$8,853,853, reflecting an overall increase of \$494,149 (or 6%) from the previous budget.

The COG will provide services under the Safe Routes to Schools program within the Transportation Planning Program, continue work toward creating carryover and re-capitalization within the small business lending program services, continue services under our Legal services program, and will continue to serve as fiscal agent to the Homeless Alliance, and Marion Cultural Development Corp.

Budget Highlights:

- (1) The majority of expenses are Personal Services. The MWVCOG provides "fee for service" to member governments and serves as a conduit for placement of federal and state transportation and economic development funds in the region.
- (2) Operationally, Business Lending, Transportation Planning, and Community Development comprise the overwhelming majority of the MWVCOG's expenditures.
- (3) Member dues make up a small percentage of the total operating revenue (3%) demonstrating that the MWVCOG continues to leverage member dues into local revenue (primarily in the form of fee-for-service), which represents 24% of the anticipated revenues; federal dollars, which represents 32% of the anticipated revenues; and state dollars, which represents 4% of the anticipated revenues; Transfers(Allocations) represent 13%, and Beginning Fund Balance represents 24% of the total revenue projected.

TOTAL RESOURCES (REVENUES)

Member Dues are anticipated to increase by \$2,374 (+3.3%). This amount reflects the membership fee schedule that was adopted by the MWVCOG Board in December 2020, which provided an increase in the per capita rate of .506 percent, representing the annualized Seattle CPI-W for June 2021. This

budgeted amount reflects the updated population estimates from Portland State University and assumes 100% participation of the current membership.

Beginning Fund Balance is estimated to be \$2,085,333 at the beginning of FY 2022-23.

REQUIREMENTS (EXPENDITURES)

Personal Services, which includes salary and benefits amounting to \$3,218,833 in this proposed budget reflects an increase of \$702,518 over the amount budgeted for FY 2021-22. Included in personal services are the following:

- A net increase of 3.35 FTE this includes a Grant Writer to add capacity to community and economic development services to better serve the membership. This also includes an Associate Transportation Planner, and some increases in current FTE to allow for succession planning for upcoming retirements.
- A 5.3% cost-of-living adjustment (COLA) will be applied July 1, 2023. The Board has directed the staff to use the CPI-W for Seattle due to the elimination of the Portland index by the U.S. Bureau of Labor Statistics. The 5.3% COLA is the annualized adjustment for the second half of 2022. This adjustment helps COG to attract and retain highly competent staff.
- The salary wage scale is being extended 4 steps from 11 to 15, and the first 3 steps will be retired. The remaining steps will be renumbered 1-12. This is to help address that our wage scales to the marketplace to provide future earnings potential to the staff.

Grants and Loans to Others this represents the total funds available to lend as we want to appropriate all available loan Revolving Loan funds for lending \$1,615,471.

In January 2018, the Board of Directors adopted a policy establishing a method for determining a target beginning fund balance (Resolution 2019-10), establishing the target at three (3) months of estimated operating expenses. Based on that methodology the target would be \$692,347 for FY22-23.

PROGRAMS IN SUPPORT OF MEMBERS

Key items included in the Budget are:

1. Membership Services, including the Board of Directors and activities identified by the Board, including the Legislative Committee, convenings, and professional development.
2. Administration – through application of an indirect rate to all programs. The rate for 2022-23 is estimated to be 23 percent (the rate in 2021-22 was 23.02 percent).
3. Economic development planning and grant administration.
4. Business lending services to includes support to Valley Development Initiatives, a non-profit corporation, for administrative, loan processing and servicing activities, and housing rehabilitation activities.

5. Continue to work with Marion County and the Santiam Canyon communities as they move forward with rebuilding efforts, utility coordination, and resiliency as they recover from the devastating wildfires of 2020.
6. Support to the Salem/Keizer Area transportation planning program in cooperation with the State Department of Transportation.
7. Support to the Mid-Willamette Valley Area Commission on Transportation.
8. Technical Assistance Services such as map making, graphics, data, information services, grant writing, financial services, executive recruitments, charter reviews, and council goal settings.
9. Planning Services for member cities which includes current land use planning on a contractual basis, long range planning projects and transportation planning.
10. Support for maintenance of the computer network and a reworked and new website.
11. Continued support for the Mid-Willamette Homeless Alliance, as funded by the participating jurisdictions.
12. The provision of attorney services, to serve both as in-house counsel and to provide services to members on a fee for service basis.
13. Moneys for a contract lobbyist to ensure the MWVCOG's voice is heard by state and federal policy makers on matters of regional significance as well as to protect current and secure future revenue sources.

SUMMARY

In all programs and activities, MWVCOG remains committed to providing excellent customer service, strengthening relationships, and promoting intergovernmental cooperation.

The MWVCOG Board of Directors has authority to increase or reduce the budget recommended by the Budget Committee to any degree it may desire when it meets. Budget law also provides an opportunity for the Board of Directors to adopt a supplemental budget, when necessary, without convening the Budget Committee. This proposed budget, when approved by the Budget Committee and the Board of Directors, will direct and empower the staff to apply their skills and energies to important programs and member services in the region.



I would like to thank the Board of Directors and each of the dedicated employees of the COG for their continued excellent public service for the membership of the Mid-Willamette Valley.

Respectfully submitted,

A handwritten signature in black ink, appearing to be 'S. Dadson', written in a cursive style.

Scott F. Dadson, Executive Director and Budget Officer
MID-WILLAMETTE VALLEY COUNCIL OF GOVERNMENTS

BUDGET COMMITTEE

Board of Directors - 2022 Mid-Willamette Valley Council of Governments

<i>Name</i>	<i>Jurisdiction</i>
Commissioner Daniell Bethell	Marion County
Commissioner Jeremy Gordon	Polk County
Commissioner Casey Kulla	Yamhill County
Mayor Brian Dalton	City of Dallas
Mayor Cathy Clark	City of Keizer
Councilor Sal Peralta	City of McMinnville
Councilor Roxanne Beltz	City of Monmouth
Mayor Rick Rogers	City of Newberg
Mayor Chuck Bennett	City of Salem
Mayor Eric Swenson	City of Woodburn
Mayor Jim Kingsbury	Small Cities of Marion County
Mayor John McArdle	Small Cities of Polk County
Mayor Linda Watkins	Small Cities of Yamhill County
Ms. Lisa Rogers	Chehalem Park and Recreation District
Ms. Betsy Earls	Chemeketa Community College
Mr. Ian Davidson	Salem Area Mass Transit District
Ms. Maria Hinojos Pressey	Salem/Keizer School District
Mr. Frank W. Pender, Jr.	Willamette Education Service District
Tribal Councilwoman Lisa Leno	The Confederated Tribes of the Grand Ronde
Mr. Terry Hsu	Marion Soil and Water Conservation District

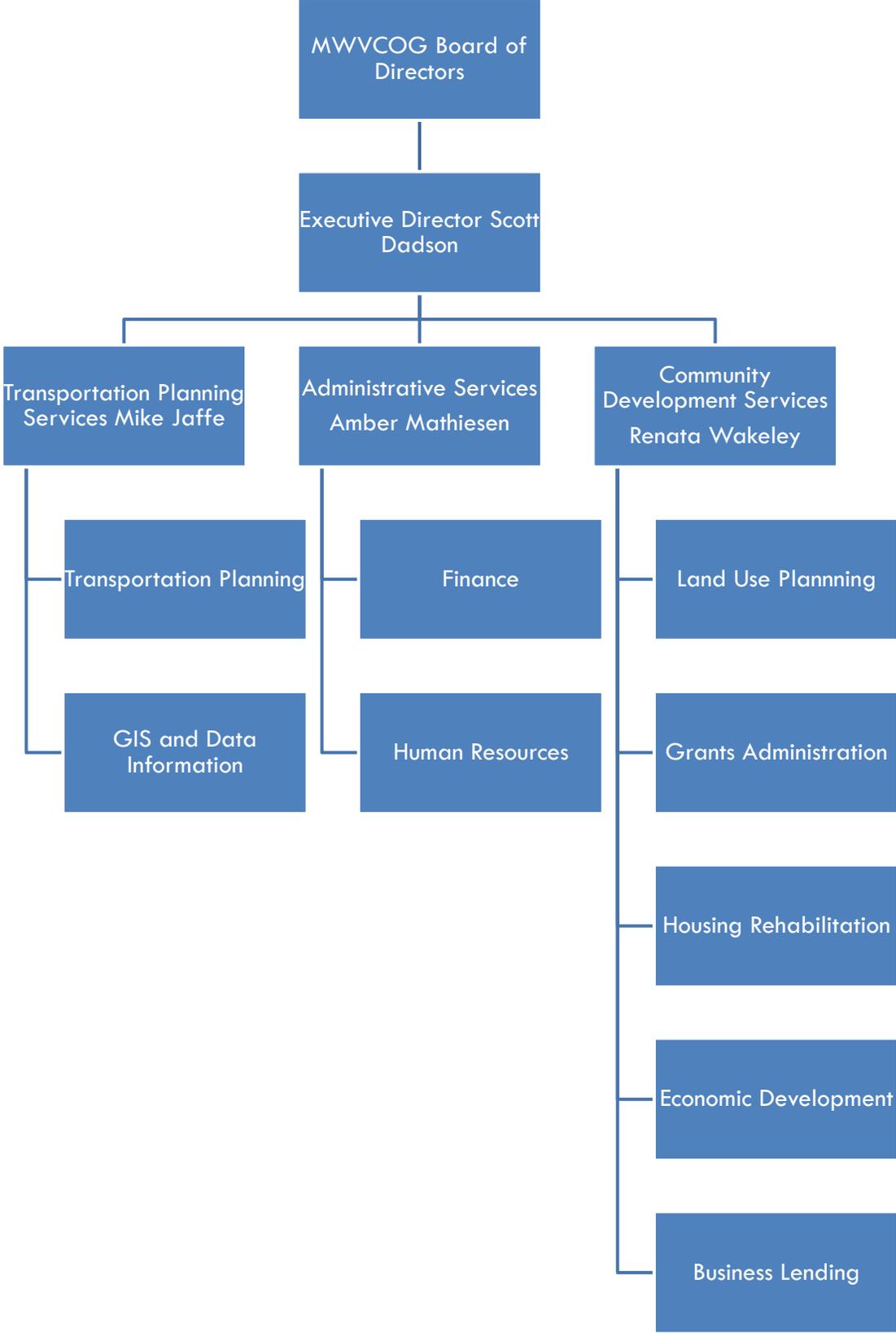
MWVCOG Executive Committee

Councilor Sal Peralta	City of McMinnville
Tribal Councilwoman Lisa Leno	The Confederated Tribes of the Grand Ronde
Mr. Ian Davidson	Salem Area Mass Transit District
Mayor Cathy Clark	City of Keizer

MWVCOG Budget Committee

Mr. Derik Muns	Councilor Sal Peralta
Ms. Heidi Bell	Tribal Councilwoman Lisa Leno (alternate)
Ms. Julie Warncke	Mayor Cathy Clark
Mr. Ken Huffer (alternate)	Mr. Ian Davidson (alternate)

ORGANIZATIONAL CHART



MISSION

The Mid-Willamette Valley Council of Governments is a voluntary association of over 40 local governments. Members include Marion, Polk, and Yamhill counties, 32 cities, 7 special districts, and the Confederated Tribes of the Grand Ronde.

MISSION

Our ongoing mission includes:

- Expanding interaction and improving dialogue among local units of government
- “Convenorship” – enhancing collective awareness of major regional issues through seminars and workshops
- Coordinating regional planning and development activities
- Providing technical assistance and local services tailored to individual needs of member governments.

ABOUT MID-WILLAMETTE VALLEY COUNCIL OF GOVERNMENTS

GOVERNMENT The Mid-Willamette Valley Council of Governments operates under Oregon Revised Statute 190 however; the charter has enumerated powers, so we do not have all the same powers granted to municipal corporations by State statutes. Enumerated powers limit the Boards's power to the powers expressly listed in the ORS 190 Agreement. This affects the power to issue debt, levy taxes, as well as other Board's decisions and daily operations.

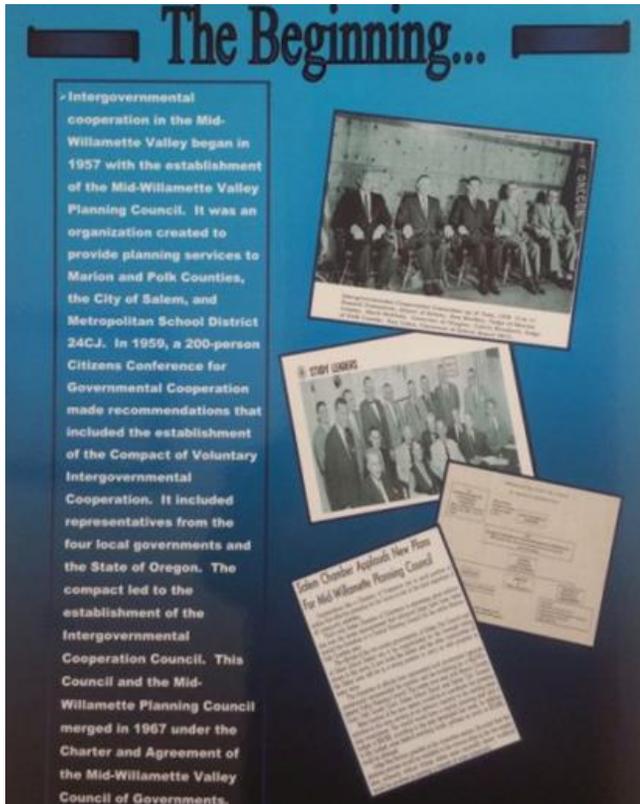
Mid-Willamette Valley Council of Governments is governed by a Board comprised of an appointed Chair and 19 Board members. The Board exercises policy-making and legislative authority and is responsible for COG legislation, adopting the budget, appointing committees, and hiring the Executive Director.

The Executive Director and staff are responsible for carrying out the day-to-day operations of the COG.

The COG's fiscal year begins July 1 and ends June 30. Current information about services and projects can be found at the website www.mwvcog.org



MID-WILLAMETTE VALLEY COUNCIL OF GOVERNMENTS HISTORY



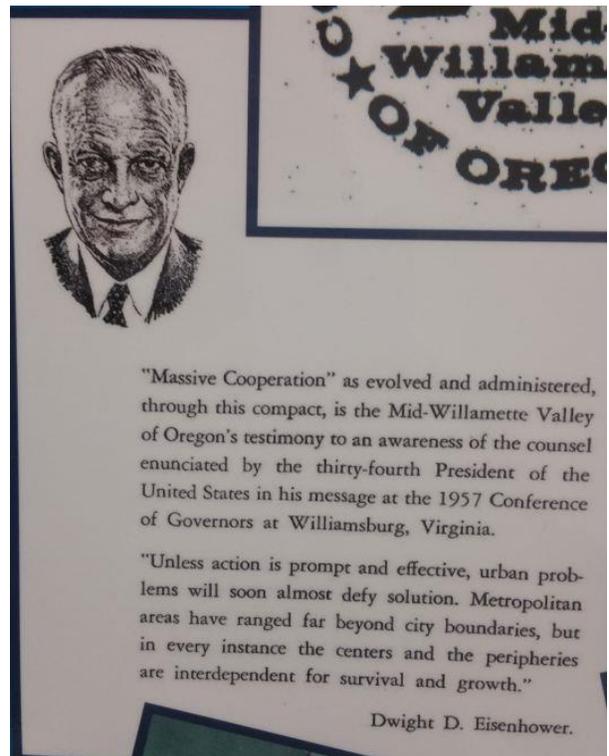
Intergovernmental cooperation in the Mid Valley began in July, 1957, with the establishment of the Mid- Willamette Valley Planning Council, an organization created to provide planning services to Marion and Polk Counties, the city of Salem, and the Salem School District. In December, 1959, a Compact of Voluntary Intergovernmental Cooperation was adopted by these same four parties and the State of Oregon.

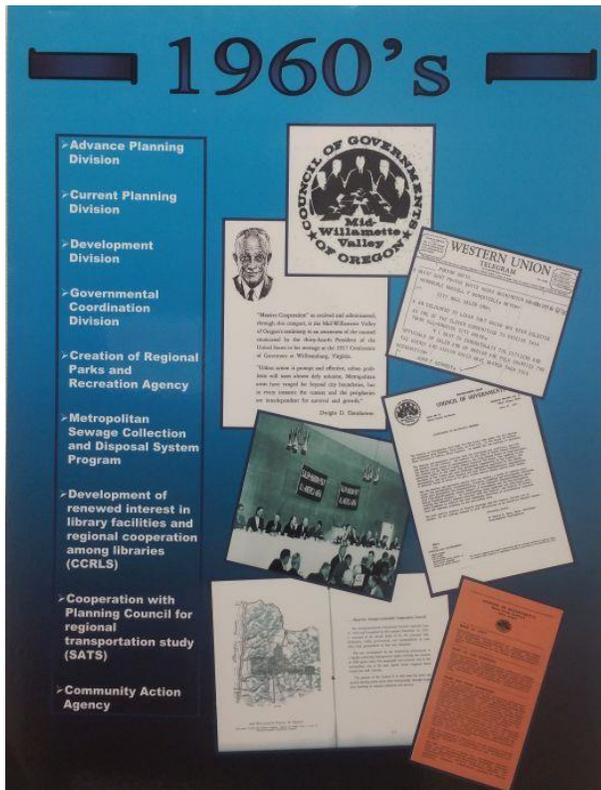
The compact was reviewed by President Dwight Eisenhower. In a letter sent to the Oregon Governor, President Eisenhower stated, "Your Intergovernmental Cooperation Council (ICC) could well bring the kind of lasting results that can only come from agreement on the part of the people back home who must live with the situation created by our tremendous nationwide

urban growth.....I would hope that we may see the Oregon concept spread-and quickly-to the other states in our Union."

In 1961, "Look" magazine publisher Vernon C. Meyers congratulated the Salem area for an All-America City award. The award was based on the fact that the people brought together five government bodies together in the ICC to solve area-wide problems.

In 1967, the Intergovernmental Cooperation Council and the Mid-Willamette Valley Planning Council joined together to become the Mid-Willamette Valley Council of Governments (MWVCOG). In 1968 Yamhill County joined to make the COG a tri-county organization.





- > Advance Planning Division
- > Current Planning Division
- > Development Division
- > Governmental Coordination Division
- > Creation of Regional Parks and Recreation Agency
- > Metropolitan Sewage Collection and Disposal System Program
- > Development of renewed interest in library facilities and regional cooperation among libraries (CCRLS)
- > Cooperation with Planning Council for regional transportation study (SATS)
- > Community Action Agency

The first issue of Cog Notes, the COG's first newsletter, was published in February 1971. The importance of communication with the public that the COG served was the basis for the creation of the newsletter. Initial distribution included member governments and planning commissions served by the COG, committees served by the COG, and mayors of non-member cities in the tri-county area. Quarterly newsletters are currently distributed to the public and a wide variety of interested parties as well as posted on the MWVCOG website.

QUALITY OF LIFE IN OUR REGION... WHAT YOU ARE LOOKING FOR!

You would have to look a long time before you found a region with more to offer recreationally. There is great fishing, swimming, bicycling, hiking, wineries, and picnicking all in our beautiful region.

The Mid-Willamette Valley is one of America's premier wine regions with world class vineyards and tasting rooms. Vineyards abound providing a selection to satisfy anyone's taste. There are luxurious golf courses that span skillsets from novice to pro, and with our temperate climate the golf courses are open year-round. The region is also host to many locations for bird watching and observing local wildlife.



Photo Credit: Karen Odenthal



Photo Credit: Richard Schmid

Our region also boasts fine dining, balloon rides, paddling trips, waterfalls, and trails. Local food is a theme to be savored from hazelnuts to cheese, craft beer, artisan bread, brick oven pizza and more.

90-minute drive west is the Oregon Coast, with its green headlands, crashing surf and miles of beautiful sandy beach. On your way to the beach, you will travel through the Suislaw National Forest of the Oregon coast range where you can enjoy the forests. These forests are a natural habitat for native fish and wildlife species, recreational opportunities, including camping, hiking, picnicking,

off-highway vehicle riding, horseback riding, fishing, hunting, swimming, bird watching, and berry picking. You will even have the weather to enjoy it all. The Mid-Willamette Valley Council of Governments area averages just 43 inches of precipitation a year and on average there are 157 sunny day per year. That is rain enough to keep things fresh and very green; but is less than the average rainfalls in places like Atlanta, Houston, and Miami. In fact, the moderate climate makes it one of the best nursery growing areas in the United States. Our long, warm summers give way to crisp, sunny autumn afternoons. In winter, we rarely get more than a dusting of snow. In spring, the surrounding farmlands come to life again and the cycle begins anew.



Photo Credit: Richard Schmid

THE BUDGET PROCESS

A budget as defined by Oregon State Law (Oregon Revised Statutes (ORS), Chapter 294), is a financial plan containing estimates of revenues and expenditures for a given period or purpose, such as the fiscal year. The COG is required to budget all funds and for each fund to have a balanced budget. The state of Oregon defines balanced budgets as one in which total resources, including beginning resources, current resources and debt proceeds, equal total requirements, including current year expenditures, capital outlay, transfers, debt service and any other requirements such as debt service reserves.

As a rule, local governments in Oregon operate on a fiscal year that begins on July 1 and ends the following June 30. Mid-Willamette Valley Council of Governments' budget operates on this schedule. Budgeting is critical to COG because it requires the organization to evaluate plans and establish priorities in relation to available financial resources.

The Mid-Willamette Valley Council of Governments' budget will accomplish each of the four major purposes of Oregon Local Budget Law (ORS 294.305 – 294.555 and 294.565) including:

- Establish standard financial procedures
- Outline programs and services in conjunction with the fiscal policy and implement those policies
- Provide methods of estimating revenue, expenditures, and proposed tax levies
- Encourage public involvement in the budgeting process before budget adoption

Mid-Willamette Valley Council of Governments prepares and adopts its annual budget in accordance with its organizational Charter, Oregon Law and the Government Finance Officers Association budget guidelines.

Before the budget can accomplish these goals a schedule for preparation is developed. This schedule is called the budget calendar.

2022-23 BUDGET CALENDAR

Action	Proposed Date
Staff prepares DRAFT budget	December through April
Publish legal notices in newspaper, in newsletter, on website and social media with key dates and opportunities for public input as part of budget process. (Publish twice, 10 days before meeting, 1 newspaper, 1 web)	Per state budget law requirements
Proposed budget document available and posted online	Thursday, May 27, 2022
Budget Committee meeting – orientation, budget message and public hearings, additional meetings <u>as needed and announced</u> to review funds, discuss amendments, and make a recommendation on the budget	Tuesday, June 7, 2022
Publishing online and to paper by (publish once not later than 5 days before meeting)	No later than June 3, 2022
Board adopts budget, makes appropriations, imposes, and categorizes property tax NOTE: Must be completed by June 30, 2022	Tuesday, June 21, 2022

In May-June a preliminary budget is prepared and presented to the Budget Committee, which, by law, comprises three COG Board members, and three citizen members. A summary of the recommended budget is published in the local newspaper. The COG Board holds a public hearing prior to July 1, which may result in further changes. If a change will increase revenues or increase expenditures within a fund by more than ten percent or \$5,000, whichever is greater, the budget must be referred to the Budget Committee. The COG Board adopts the budget prior to June 30 each year. The adopted budget is filed with the county clerk and State of Oregon each year.

THE BUDGET AMENDMENT PROCESS

Oregon Budget Law allows for amendments to the COG budget for reasons unforeseen at the time of adoption. The COG Board may adopt resolution changes that decrease one existing appropriation and increase another. Certain changes of ten percent or more to any fund require a supplemental budget. All changes over ten percent to any fund require a supplemental budget process, like the annual budget requiring a public hearing. Further detail may be found in ORS Chapter 294.

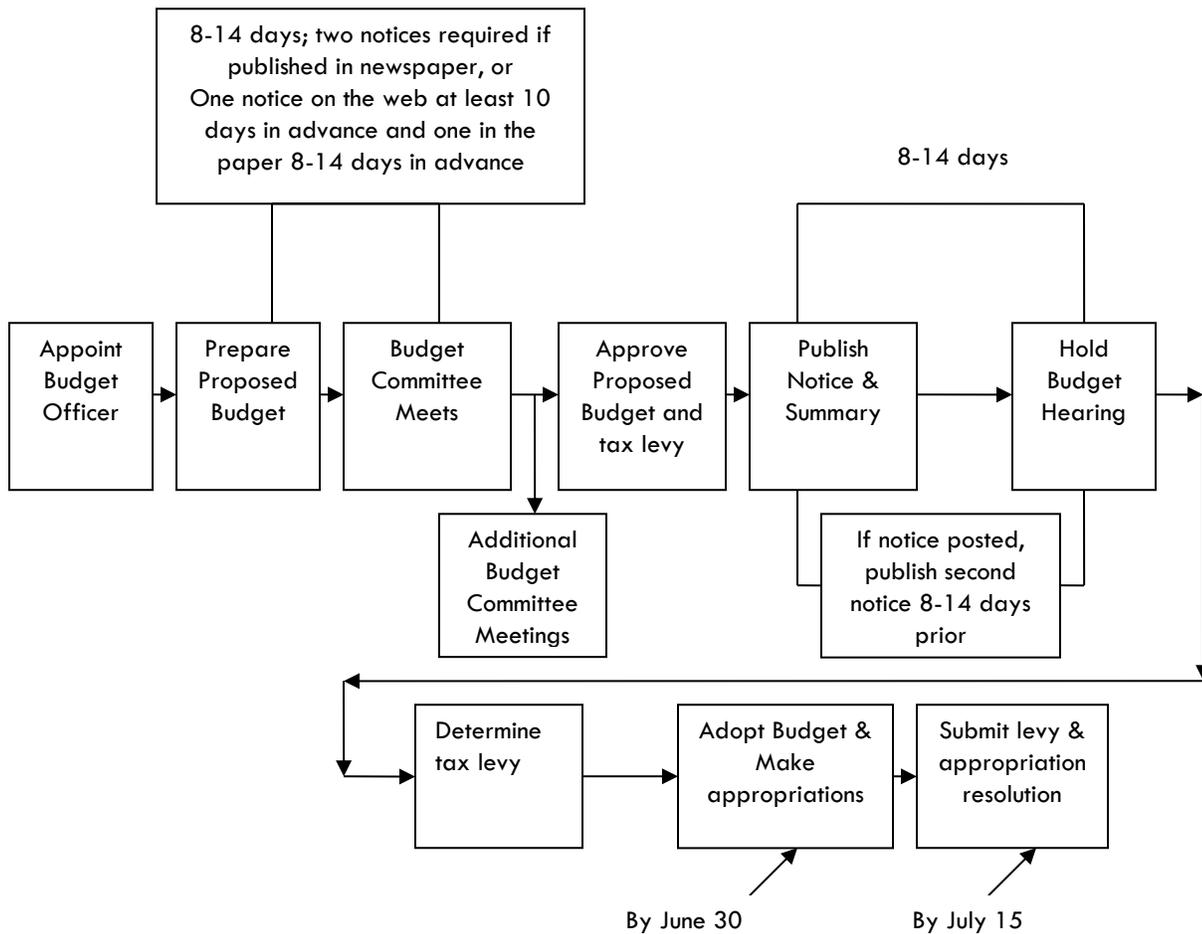
THE BUDGET COMMITTEE

The Budget Committee is composed three COG Executive Committee Members and an equal number of citizen members appointed by the governing board, for a total of six members.

The appointed members:

- Must live in the Mid-Willamette Valley Council of Governments' boundaries,
- Cannot be officers, agents, or employees of the local government, and
- Can be spouses of officers, agents, or employees of the COG.

THE BUDGET PROCESS SCHEMATIC



Oregon's Local Budget Law is governed by Chapter 294 of the Oregon Revised Statutes (ORS 294). This law does two important things: (1) establishes the standard procedures for preparing, presenting, and administering the budget, and (2) requires citizen involvement in the same. The above flowchart depicts this process.

THE BUDGET BASIS

The budget is prepared using the *accrual base method of accounting*. This means that obligations of the COG are budgeted as expenses when the expense is incurred, and income is recorded when received. The Mid-Willamette Valley Council of Governments manages its finances in compliance with the modified accrual basis and budget laws of the State of Oregon. During the year, expenditures and revenues are closely monitored to ensure compliance with the adopted budget and state law. Monthly budget comparisons are distributed to management. Quarterly financial reports, prepared on the budgetary basis of accounting, are distributed to the COG Board, and the general public.

Annually, an audit is performed and filed with the State of Oregon by an independent certified public accountant. The Mid-Willamette Valley Council of Governments publishes an annual financial report that documents the COG's budgetary performance and the financial health of the COG. This report compares budgeted to actual revenues and expenditures, thus documenting the COG's budgetary compliance.

The government-wide financial statements and the proprietary funds financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting as is the fiduciary fund financial statements. Revenues are recorded when received and expenses are recorded incurred. Grants and similar items are recognized as revenue as soon as received.

Requirements are generally recorded when incurred under accrual accounting. Long term compensated absences are recorded only when payment is due. Principal and interest on long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

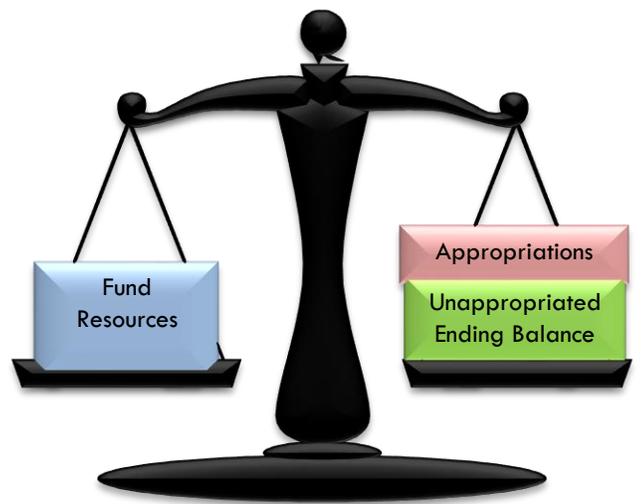
BUDGET DOCUMENT

A budget as defined by Oregon State law is a "financial plan containing estimates of revenues and requirements for a single fiscal year." Local governments have the option of budgeting on a 24-month biennial budget period, or by fiscal year.

The Mid-Willamette Valley Council of Governments operates on a fiscal year beginning on July 1 and ending the following June 30.

Budgeting requires local governments to evaluate plans and priorities considering the fiscal resources available to meet those needs.

The budget document describes how the Mid-Willamette Valley Council of Governments government plans to meet the needs of the members and is a resource for citizens interested in learning more about the operations of their local government.



BUDGET RESOLUTION

RESOLUTION 2022-09

WHEREAS, it is necessary for the Mid-Willamette Valley Council of Governments, hereinafter called MWVCOG to adopt a revenue and expenditure Budget for fiscal year 2022-23; and

WHEREAS, the MWVCOG Budget Committee met on June 7, 2022 to review and receive public comment on the proposed FY 2022-23 Budget and recommended approval to the Board of Directors; and

WHEREAS, at a budget hearing conducted on June 21, 2022 the MWVCOG Board of Directors approved the Budget submitted by the Budget Committee;

NOW, THEREFORE, BE IT RESOLVED by the Board of Directors of the Mid-Willamette Valley Council of Governments:

THAT the MWVCOG Board of Directors hereby adopts the attached Budget for fiscal year 2022-23; and **THAT** the following amounts are hereby appropriated for the purposes specified for the fiscal year beginning July 1, 2022:

Personal Services	\$	3,218,833
Materials and Services	\$	2,050,644
Grants and Loans to others	\$	1,615,471
Capital Outlay	\$	-
Transfers Out	\$	1,129,355
Contingency	\$	551,104
Total Appropriation	\$	8,565,407
Reserves -Designated	\$	149,069
Reserves -Undesignated	\$	44,233
Total Budget	\$	8,758,709

THAT the Executive Director is authorized to execute said Budget and shall file a true copy of the Budget with the Oregon Department of Revenue.

ADOPTED by the Board of Directors of the Mid-Willamette Valley Council of Governments at Salem, Oregon this 21st day of June, 2022.

ATTEST



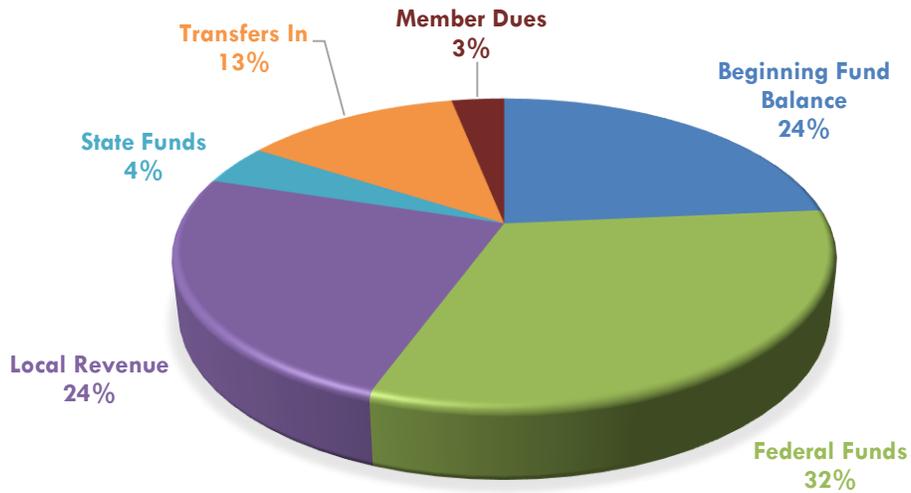
Scott Dadson
Executive Director



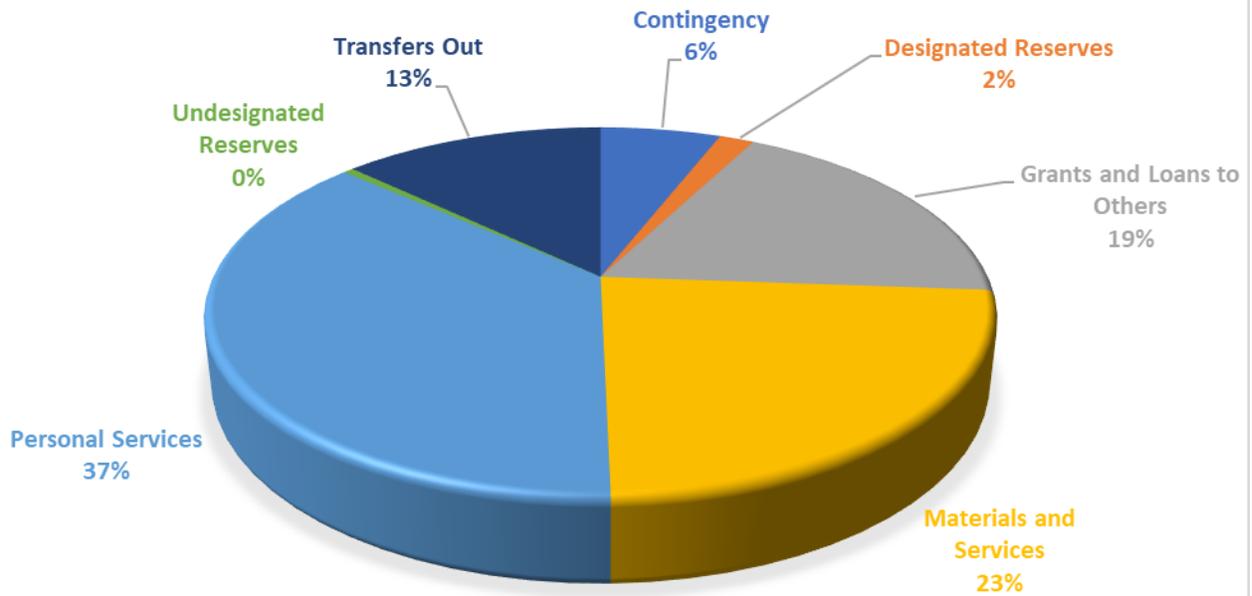
Sal Peralta, Chair
MWVCOG Board of Directors

FINANCIAL SUMMARIES

**FY 2022-2023
REVENUE BY TYPE**



**FY 2022-2023
EXPENSES BY TYPE**



BUDGET SUMMARY

Budget Summary	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
Revenue						
Beginning Fund Balance	-	-	-	2,085,333	2,085,333	2,085,333
Designated Reserves	2,281,790	87,604	2,851,631	-	-	-
Federal Funds	1,127,864	1,920,520	1,761,509	2,833,473	2,833,473	2,833,473
Local Revenue	1,774,468	2,534,049	2,120,901	2,060,712	2,060,712	2,060,712
State Funds	244,492	3,874,432	270,106	376,061	376,061	376,061
Transfers In	92,726	718,196	587,778	1,129,355	1,129,355	1,129,355
Undesignated Reserves	-	-	767,779	-	-	-
Member Dues	-	-	-	273,775	273,775	273,775
Revenue Total	5,521,340	9,134,801	8,359,704	8,758,709	8,758,709	8,758,709
Expense						
Capital Outlay	(30,455)	-	(25,500)	-	-	-
Contingency	-	-	-	(551,104)	(551,104)	(551,104)
Designated Reserves	(2,134,098)	-	(2,132,516)	(149,069)	(149,069)	(149,069)
Grants and Loans to Others	-	(630,950)	(455,000)	(1,615,471)	(1,615,471)	(1,615,471)
Materials and Services	(752,677)	(4,787,303)	(1,873,164)	(2,050,644)	(2,050,644)	(2,050,644)
Personal Services	(3,289,151)	(2,242,343)	(2,516,315)	(3,218,833)	(3,218,833)	(3,218,833)
Undesignated Reserves	(681,523)	-	(777,273)	(44,233)	(44,233)	(44,233)
Transfers Out	(759,641)	(477,060)	(844,317)	(1,129,355)	(1,129,355)	(1,129,355)
Expense Total	(7,647,545)	(8,137,656)	(8,624,085)	(8,758,709)	(8,758,709)	(8,758,709)
Grand Total	(2,126,205)	997,145	(264,381)	-	-	-

FISCAL YEAR 2022-23 ACTIVITIES

The Mid-Willamette Valley Council of Governments is dedicated to providing efficient and effective government services through cooperative planning, program development, analysis, and service delivery.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
1 Administration						
2 Indirect						
1Revenue	451,126	493,032	251,145	766,905	766,905	766,905
2Expense	-	(493,038)	(487,318)	(766,905)	(766,905)	(766,905)
2 Indirect Total	451,126	(6)	(236,173)	-	-	-
3 Member Services						
1Revenue	504,706	945,157	1,473,670	1,010,097	1,010,097	1,010,097
2Expense	(1,210,391)	(427,053)	(1,440,459)	(1,110,101)	(1,110,101)	(1,110,101)
3 Member Services Total	(705,685)	518,104	33,211	(100,004)	(100,004)	(100,004)
1 Administration Total	(254,559)	518,098	(202,962)	(100,004)	(100,004)	(100,004)
2 Transportation						
4 Transportation Planning						
1Revenue	1,302,789	1,466,846	2,116,580	2,769,970	2,769,970	2,769,970
2Expense	(1,920,563)	(1,430,803)	(2,116,580)	(2,541,792)	(2,541,792)	(2,541,792)
4 Transportation Planning Total	(617,774)	36,044	-	228,178	228,178	228,178
5 GIS						
1Revenue	77,076	66,439	169,375	116,930	116,930	116,930
2Expense	(110,981)	(76,318)	(169,375)	(345,108)	(345,108)	(345,108)
5 GIS Total	(33,905)	(9,879)	-	(228,178)	(228,178)	(228,178)
2 Transportation Total	(651,679)	26,164	-	-	-	-
3 Community Development						
10 Economic Development						
1Revenue	400,502	4,296,807	819,000	770,000	770,000	770,000
2Expense	(534,438)	(4,224,897)	(819,000)	(225,178)	(225,178)	(225,178)
10 Economic Development Total	(133,936)	71,910	-	544,822	544,822	544,822
6 Land Use Planning						
1Revenue	509,850	309,672	396,952	576,389	576,389	576,389
2Expense	(675,036)	(406,098)	(396,952)	(1,287,227)	(1,287,227)	(1,287,227)
6 Land Use Planning Total	(165,186)	(96,426)	-	(710,838)	(710,838)	(710,838)
7 Grant Administration						
1Revenue	63,154	69,273	150,820	119,020	119,020	119,020
2Expense	(101,434)	(52,769)	(150,820)	(10,400)	(10,400)	(10,400)
7 Grant Administration Total	(38,280)	16,504	-	108,620	108,620	108,620
8 Housing Rehab						
1Revenue	68,213	80,796	84,918	536,500	536,500	536,500
2Expense	(147,543)	(94,104)	(84,918)	(379,100)	(379,100)	(379,100)
8 Housing Rehab Total	(79,330)	(13,308)	-	157,400	157,400	157,400
9 Business Lending						
1Revenue	2,143,924	1,406,778	2,897,244	2,092,898	2,092,898	2,092,898
2Expense	(2,947,159)	(932,576)	(2,958,663)	(2,092,898)	(2,092,898)	(2,092,898)
9 Business Lending Total	(803,235)	474,202	(61,419)	-	-	-
3 Community Development Total	(1,219,967)	452,883	(61,419)	100,004	100,004	100,004
Grand Total	(2,126,205)	997,145	(264,381)	-	-	-

MEMBER SERVICES

Financing for the tasks described in this section is provided through the agency's General Fund, which is supported primarily by the dues paid by member agencies, and through direct payments for contracted services. At the core of MWVCOG programs are: Promoting regional collaboration, cooperation and dialogue among local units of government; Enhancing collective awareness of major regional issues, projects and activities through newsletters, meetings, seminars and workshops; Providing staff support, technical assistance and local services tailored to the individual needs of Mid-Willamette Valley Council of Government member jurisdictions.

ADMINISTRATIVE SERVICES

Administrative Services provide traditional management functions for the efficient operation of the organization and provides support services to the agency. Financial support for the tasks described in this section is provided by indirect charges to all agency programs.

General Administration

Salary and Benefit Allocation: \$305,325

FTE: 2.00

Provides executive management and coordination of COG staff, projects, and activities, including communications and the provision of appropriate facilities and equipment; the development, implementation and refinement of new services; and coordination with regional, statewide and national associations of similar organizations. This area includes all aspects of human resources administration (recruitment and selection, personnel policy development and administration, classification and compensation, and employee benefits). General administration also includes organizational support, professional counsel and policy recommendations to the Mid-Willamette Valley COG Board of Directors, the Executive Committee and Budget Committee.

Support for Regional Initiatives/Dialogue

As much of MWVCOG's work is interactive with our member local governments and with a variety of other agencies and organizations, staff members gather, analyze and distribute information; facilitate the participation of interested individuals in COG-related activities; and communicate policy positions and information to local, state and federal decision makers. Examples of activities in this area include the publishing of newsletters; providing staff support for public meetings, forums and various networking opportunities; delivering presentations relating to the COG's services and programs; and holding regional meetings, conferences and workshops.

Facilitation Services

Provide COG staff services tailored to the individual needs of member jurisdictions. Examples of activities in this area include recruitment and related services; facilitation of goal-setting sessions and other meetings; and the development and presentation of City Council, Board and committee trainings and orientations.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
3 Member Services						
1 Revenue						
1 Beginning Fund Balance	-	-	-	556,100	556,100	556,100
2 Federal Funds	-	-	28,010	-	-	-
4 Local Revenue	417,403	834,673	529,663	66,600	66,600	66,600
5 Local Revenue	88,163	17,547	18,294	-	-	-
6 Local Revenue	3,758	5,333	400	-	-	-
7 Designated Reserves	30,476	87,604	114,162	-	-	-
7 Undesignated Reserves	-	-	767,779	-	-	-
8 Transfers In	(35,094)	-	15,362	113,622	113,622	113,622
4 Member Dues	-	-	-	273,775	273,775	273,775
1 Revenue Total	504,706	945,157	1,473,670	1,010,097	1,010,097	1,010,097
2 Expense						
11 Personal Services	(212,602)	(142,274)	(146,632)	(305,326)	(305,326)	(305,326)
13 Materials and Services	(185,479)	(284,779)	(478,938)	(257,350)	(257,350)	(257,350)
14 Capital Outlay	(30,455)	-	(25,500)	-	-	-
17 Contingency	-	-	-	(450,773)	(450,773)	(450,773)
18 Designated Reserves	(30,476)	-	-	-	-	-
19 Undesignated Reserves	(681,523)	-	(776,049)	-	-	-
16 Transfers Out	(69,856)	-	(13,340)	(26,366)	(26,366)	(26,366)
12 Transfers Out				(70,286)	(70,286)	(70,286)
2 Expense Total	(1,210,391)	(427,053)	(1,440,459)	(1,110,101)	(1,110,101)	(1,110,101)
3 Member Services Total	(705,685)	518,104	33,211	(100,004)	(100,004)	(100,004)
1 Administration Total	(254,559)	518,098	(202,962)	(100,004)	(100,004)	(100,004)

Fiscal and Budget Administration

Salary and Benefit Allocation: \$291,597

FTE: 2.50

The management of MWVCOG's financial system includes budgeting, accounting, payroll administration, financial reporting, cash management, insurance, investment oversight, fiscal records management, property management, analyses, and audit support.

Equipment Fund

Provides funding for acquisition of capital equipment. The cost of equipment purchased by this fund is recovered via charges to the program utilizing the equipment. The charges are computed on the straight-line depreciation method over the estimated useful life of the asset.

Information Technology Services

Willamette Education Service District (WESD) in collaboration with COG staff develop and implements plans and programs for enhanced use of information technologies; WESD maintains and supports the hardware, software, and telecommunications necessary for the efficient operation of the agency's IT equipment, local area network, and internet presence.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
2 Indirect						
1 Revenue						
1 Beginning Fund Balance	-	-	-	44,233	44,233	44,233
4 Local Revenue	-	7,577	-	37,500	37,500	37,500
8 Transfers In	451,126	485,455	251,145	685,172	685,172	685,172
1 Revenue Total	451,126	493,032	251,145	766,905	766,905	766,905
2 Expense						
11 Personal Services	-	(337,088)	(364,795)	(291,597)	(291,597)	(291,597)
13 Materials and Services	-	(155,950)	(121,299)	(172,200)	(172,200)	(172,200)
14 Capital Outlay	-	-	-	-	-	-
14 Materials and Services	-	-	-	-	-	-
17 Contingency	-	-	-	(71,460)	(71,460)	(71,460)
19 Undesignated Reserves	-	-	(1,224)	(44,233)	(44,233)	(44,233)
16 Transfers Out	-	-	-	(120,289)	(120,289)	(120,289)
12 Materials and Services	-	-	-	(67,126)	(67,126)	(67,126)
2 Expense Total	-	(493,038)	(487,318)	(766,905)	(766,905)	(766,905)
2 Indirect Total	451,126	(6)	(236,173)	-	-	-

LOCAL GOVERNMENT SERVICES

Primarily funded through intergovernmental agreements with the governmental units receiving assistance, services are also supported by several federal and state funded grants and programs.

MWVCOG staff supports activities and services that are multi-jurisdictional in character and relatively freestanding, to the end that economies of scale are captured and efficiencies realized. Financial support for these projects is provided by the program entities from their own revenues.

Planning and technical expertise is available in the areas of intergovernmental relations, land use planning, transportation, economic analysis and development, land use law, natural resources, public infrastructure finance, local governmental financial issues, geographic information system, Census-related services, and information analysis.

TRANSPORTATION PLANNING AND GIS SERVICES

Transportation Planning

Salary and Benefit Allocation:

\$1,213,713

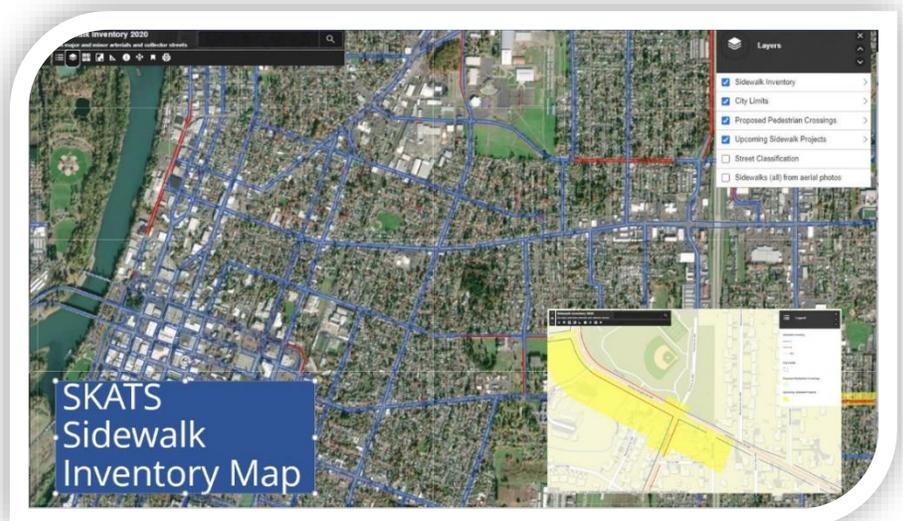
FTE: 8.55

MWVCOG provides administrative services and staffing for the Metropolitan Planning Organization (MPO) responsible for transportation planning in the Salem-Keizer-Turner metropolitan planning area. Policy direction for the MPO program is provided by the Salem

Keizer Area Transportation Study Policy Committee (SKATS).

Participants in SKATS are: City of

Salem, City of Keizer, City of Turner, Marion County, Polk County, School District 24J, Salem Area Mass Transit District, and Oregon Department of Transportation (ODOT). The SKATS Cooperative Agreement of April 6, 1987 and amended in 2003 to add the City of Turner assigns the MWVCOG administrative responsibility for the MPO transportation planning program in the Salem/Keizer Urban Area and fiscal responsibility for contracts and grants related to SKATS operations. The program is funded by the federal government (FHWA and FTA), the Oregon Department of Transportation, and member contributions. A majority portion of the FTA funds are passed through to Cherriots Transit via an annual agreement between MWVCOG and the Salem Area Mass Transit District. SKATS is responsible for the adoption and maintenance of the SKATS Metropolitan Transportation Systems Plan (MTP), the SKATS Transportation Improvement Program (TIP), the regional travel demand model, and major regional transportation studies. SKATS transportation planning activities and those activities by Cherriots funded with the FTA pass-through funds are



determined annually by the SKATS Policy Committee through adoption of the Unified Planning Work Program (UPWP). MWVCOG also started a Safe Routes to School program for the Salem Keizer School district area in 2020 using funding from federal transportation grants, the SKATS TIP, and the Salem Keizer School District. Additionally, MWVCOG provides support and assistance to the Mid-Willamette Area Commission on Transportation (MWACT) to facilitate discussion and develop consensus on transportation issues throughout the three county-area. ODOT provides the funding used by MWVCOG for MWACT support.

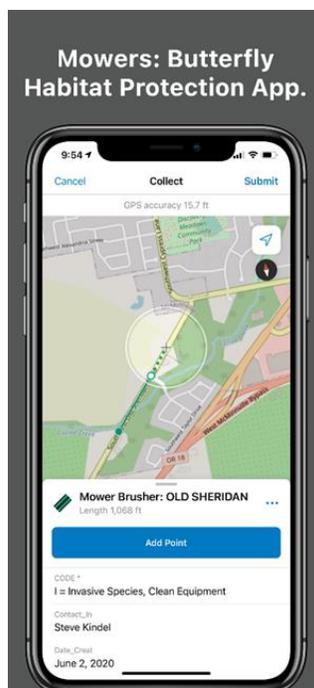
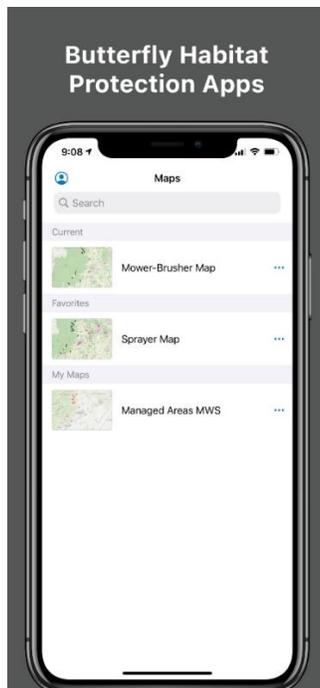
Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
4 Transportation Planning						
1Revenue						
1Beginning Fund Balance			-	640,000	640,000	640,000
2Federal Funds	1,069,018	1,020,507	1,658,499	1,758,473	1,758,473	1,758,473
3State Funds	148,247	115,893	118,131	141,061	141,061	141,061
4Local Revenue	77,260	97,706	100,580	101,776	101,776	101,776
7Designated Reserves	147,692	-	151,772	-	-	-
8Transfers In	(139,428)	232,741	87,598	128,660	128,660	128,660
1Revenue Total	1,302,789	1,466,846	2,116,580	2,769,970	2,769,970	2,769,970
2Expense						
11Personal Services	(1,440,784)	(907,965)	(1,021,466)	(1,213,713)	(1,213,713)	(1,213,713)
13Materials and Services	(242,397)	(247,822)	(640,521)	(653,800)	(653,800)	(653,800)
14Materials and Services	-	-	-	(40,000)	(40,000)	(40,000)
17Contingency	-	-	-	(28,871)	(28,871)	(28,871)
18Designated Reserves	-	-	(135,633)	(149,069)	(149,069)	(149,069)
16Transfers Out	(42,329)	(49,841)	(87,598)	(176,942)	(176,942)	(176,942)
12Transfers Out	(195,053)	(225,175)	(231,362)	(279,397)	(279,397)	(279,397)
2Expense Total	(1,920,563)	(1,430,803)	(2,116,580)	(2,541,792)	(2,541,792)	(2,541,792)

GIS Services

Salary and Benefit Allocation: \$273,092

FTE: 2.00

MWVCOG Staff provides information services and geographic information services (GIS) to its members as well as non-members. These services are funded through intergovernmental agreements with the members receiving the service, and service fees for non-members. Projects for Yamhill County and Special Districts include development and maintenance of three online web map applications, development of mobile applications for Yamhill County Public Works, and technical services to upgrade and deploy an Enterprise server system. Projects for the Salem/Keizer School District include updating attendance and district boundary maps, and collecting and organizing pertinent data (i.e. building permits issued) by useful geographic boundaries. MWVCOG also prepares specialized maps as requested, provides technical services for land use and census data planning, and assists members in establishing or expanding the use of geographic information services in their agencies.



Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
5 GIS						
1Revenue						
1Beginning Fund Balance	-	-	-	-	-	-
3State Funds	-	-	375	-	-	-
4Local Revenue	75,066	66,439	169,000	116,930	116,930	116,930
8Transfers In	2,010	-	-	-	-	-
1Revenue Total	77,076	66,439	169,375	116,930	116,930	116,930
2Expense						
11Personal Services	(88,083)	(54,598)	(42,911)	(273,092)	(273,092)	(273,092)
13Materials and Services	(10,533)	(8,180)	(116,745)	(9,150)	(9,150)	(9,150)
17Contingency	-	-	-	-	-	-
18Designated Reserves	-	-	-	-	-	-
19Undesignated Reserves	-	-	-	-	-	-
16Transfers Out	-	-	-	-	-	-
12Transfers Out	(12,365)	(13,540)	(9,719)	(62,866)	(62,866)	(62,866)
2Expense Total	(110,981)	(76,318)	(169,375)	(345,108)	(345,108)	(345,108)
5 GIS Total	(33,905)	(9,879)	-	(228,178)	(228,178)	(228,178)

COMMUNITY AND ECONOMIC DEVELOPMENT SERVICES

Salary and Benefit Allocation: \$972,378

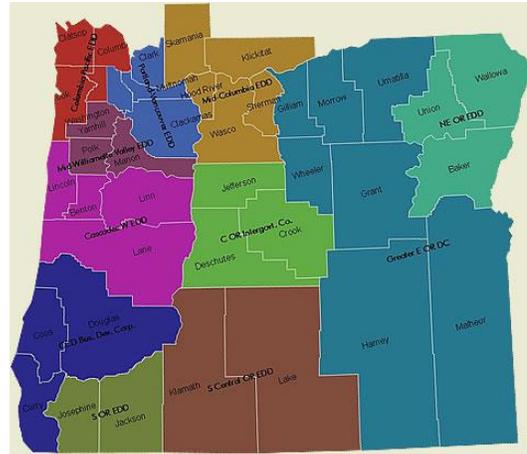
FTE: 7.80

The Mid-Willamette Valley Council of Governments provides a variety of community development services to its members. Among those services are land use planning, grant writing and administration, housing rehabilitation program management, small business lending, and economic development planning and activities. Through its professional staff, MWVCOG provides a wide range of efficient and cost effective centralized services, many of which are provided on an as-needed basis.

In 2020 the Santiam Canyon Fires were the call to action for the utilization of and creation of new levels of service to assist our membership following the devastating loss of community assets in our region. At the request of Marion County, a long-standing member, we assisted in the efforts to rebuild the Canyon communities. The relationship continued through the 2021-22 fiscal year and is now reaching a new level of intergovernmental cooperation.

Land Use Planning

MWVCOG provides professional planners for land use planning services to jurisdictions which cannot afford a full-time planner, and other jurisdictions which need to supplement their resources. These services are funded by intergovernmental agreements with members requesting the service. MWVCOG currently has intergovernmental agreements with the cities of Amity, Aumsville, Aurora, Dayton, Detroit, Donald, Falls City, Gates, Gervais, Hubbard, Idanha, Jefferson, Lafayette, Mt. Angel, Newberg, Scotts Mills, Sheridan, St. Paul, Sublimity, Turner, and Willamina. Additionally, MWVCOG provides long-range planning services to a number of jurisdictions via contracted services as-needed and as funding becomes available. MWVCOG also anticipates assisting several cities with Development Code updates in the coming year and Urban Growth Boundary (UGB) analysis and potential expansions.



Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
6 Land Use Planning						
1 Revenue						
1 Beginning Fund Balance				-	-	-
4 Local Revenue	422,964	308,032	396,952	494,960	494,960	494,960
5 Local Revenue	574	1,640	-	-	-	-
8 Transfers In	86,312	-	-	81,429	81,429	81,429
1 Revenue Total	509,850	309,672	396,952	576,389	576,389	576,389
2 Expense						
11 Personal Services	(554,420)	(325,399)	(294,757)	(972,378)	(972,378)	(972,378)
13 Materials and Services	(41,783)	-	(35,432)	(96,200)	(96,200)	(96,200)
17 Contingency	-	-	-	-	-	-
18 Designated Reserves	-	-	-	-	-	-
16 Transfers Out	-	-	-	(4,515)	(4,515)	(4,515)
12 Transfers Out	(78,833)	(80,699)	(66,763)	(214,134)	(214,134)	(214,134)
2 Expense Total	(675,036)	(406,098)	(396,952)	(1,287,227)	(1,287,227)	(1,287,227)

Grants Administration

MWVCOG provides grant application, administration, and project management services to member governments for various community development and public works projects. These services include help in insuring future eligibility for state and federal grants and loans by helping members with regulatory compliance in managing projects. Funding is normally provided by intergovernmental agreements with the particular member receiving the service. We are anticipating contracts with the following members for either continuing or new projects: Amity, Falls City, Sheridan, Jefferson, Gates, Willamina and Woodburn.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
7 Grant Administration						
1 Revenue						
1 Beginning Fund Balance	-	-	-	-	-	-
2 Federal Funds				-	-	-
3 State Funds			100,000	-	-	-
4 Local Revenue	63,154	69,273	45,000	119,020	119,020	119,020
6 Local Revenue	-	-	-	-	-	-
7 Designated Reserves	-	-	-	-	-	-
8 Transfers In	-	-	5,820	-	-	-
9 Undesignated Reserves				-	-	-
1 Revenue Total	63,154	69,273	150,820	119,020	119,020	119,020
2 Expense						
11 Personal Services	(83,178)	(45,273)	(63,420)	-	-	-
13 Materials and Services	(6,497)	(6,268)	(73,036)	(10,400)	(10,400)	(10,400)
17 Contingency	-	-	-	-	-	-
18 Designated Reserves	-	-	-	-	-	-
19 Undesignated Reserves	-	-	-	-	-	-
16 Transfers Out	-	-	-	-	-	-
12 Transfers Out	(11,759)	(1,228)	(14,364)	-	-	-
2 Expense Total	(101,434)	(52,769)	(150,820)	(10,400)	(10,400)	(10,400)

Housing Rehabilitation Services

In 1999, the MWVCOG Board of Directors authorized staff to begin providing specialized assistance to members with management and administration of housing rehabilitation programs and funds. Via the HUD Community Development Block Grant (CDBG) Program, these funds provide loans or grants to low and moderate-income homeowners for home repairs and often require extensive regulatory compliance and specialized management on the part of funded cities. Members participating in the Housing Rehabilitation Program include: Marion County, the cities of Aumsville, Aurora, Detroit, Gates, Gervais, Hubbard, Idanha, Jefferson, Scotts Mills, Stayton, Turner and Woodburn. Due to regulatory changes, it is advantageous for many cities to assign these CDBG funds to Valley Development Initiatives, a regional non-profit corporation, for long term management. MWVCOG provides staff services to Valley Development Initiatives (VDI) under contract. MWVCOG also received a new CDBG housing rehabilitation grant in 2022 to help build upon existing program services and provide assistance in manufactured home parks.

Additionally, MWVCOG provides rehabilitation project management services through intergovernmental agreements with the cities of Mt. Angel, Scotts Mills, Silverton, Turner, and Woodburn for older grants that are not assigned to VDI.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
8 Housing Rehab						
1 Revenue						
1 Beginning Fund Balance				-	-	-
3 Local Revenue	5,282	9,044	5,304	456,500	456,500	456,500
6 Local Revenue	68,085	71,752	79,614	80,000	80,000	80,000
8 Transfers In	(5,154)	-	-	-	-	-
1 Revenue Total	68,213	80,796	84,918	536,500	536,500	536,500
2 Expense						
11 Personal Services	(126,387)	(68,513)	(58,674)	-	-	-
13 Materials and Services	(7,444)	(8,600)	(12,954)	(9,100)	(9,100)	(9,100)
14 Materials and Services				(370,000)	(370,000)	(370,000)
17 Contingency	-	-	-	-	-	-
18 Designated Reserves	-	-	-	-	-	-
19 Undesignated Reserves	-	-	-	-	-	-
16 Transfers Out	-	-	-	-	-	-
12 Transfers Out	(13,712)	(16,991)	(13,290)	-	-	-
2 Expense Total	(147,543)	(94,104)	(84,918)	(379,100)	(379,100)	(379,100)

Economic Development

The federal Public Works and Economic Development Act provides for the U.S. Economic Development Administration (EDA) to make planning grants to assist with regional economic development planning. The Act also includes provisions for loan and grant programs to finance public works improvements that affect the regional economy and reduce unemployment.



MWVCOG coordinates and provides staff support to the activities of the Mid-Willamette Valley Community Development Partnership, an advisory Board chartered by the MWVCOG consisting of 29 members made up of both local government elected officials and private sector representatives. The Partnership provides policy direction for the regional economic development planning program. This program is supported by federal funds (EDA) and MWVCOG and Economic Development District dues.

With EDA assistance, MWVCOG provides economic development services such as urban renewal planning projects, mapping, infrastructure and employment land inventories, participation in regional economic development activities and meetings, and continued services as the Economic Development District to ensure eligibility for EDA funding and opportunities.

Fiduciary Funds

Under an agreement with the Marion Cultural Development Corporation, MWVCOG acts as their fiscal agent. Donations are received and held pending disbursement instructions from the corporation.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
10 Economic Development						
11 Revenue						
11 Beginning Fund Balance	-	-	-	-	-	-
2 Federal Funds	56,250	206,250	75,000	425,000	425,000	425,000
3 State Funds	96,245	3,748,800	42,000	235,000	235,000	235,000
4 Local Revenue	119,160	304,903	215,000	110,000	110,000	110,000
5 Local Revenue	115,804	36,854	-	-	-	-
7 Designated Reserves	-	-	412,000	-	-	-
8 Transfers In	13,043	-	75,000	-	-	-
9 Undesignated Reserves	-	-	-	-	-	-
1 Revenue Total	400,502	4,296,807	819,000	770,000	770,000	770,000
2 Expense						
11 Personal Services	(215,894)	(154,855)	(184,565)	-	-	-
13 Materials and Services	(218,040)	(4,031,638)	(355,631)	(225,178)	(225,178)	(225,178)
17 Contingency	-	-	-	-	-	-
18 Designated Reserves	-	-	(162,000)	-	-	-
19 Undesignated Reserves	-	-	-	-	-	-
16 Transfers Out	(75,673)	-	(75,000)	-	-	-
12 Transfers Out	(24,831)	(38,404)	(41,804)	-	-	-
2 Expense Total	(534,438)	(4,224,897)	(819,000)	(225,178)	(225,178)	(225,178)

BUSINESS LENDING SERVICES OPERATIONS

Salary and Benefit Allocation: \$162,727
FTE: 1.05

MWVCOG operates a regional loan program to help finance business facilities. This Revolving Loan Fund (RLF) program was capitalized by grants from the U.S. Economic Development Administration (EDA). Additional capital was provided by several member governments as well as the Regional Investment Program. The Board of Directors appointed a committee of seven members to a Loan Administration Board to review and approve loan applications and oversee the management of the program.



MWVCOG entered into intermediary relationships with the United States Department of Agriculture (USDA), the Oregon Business Development Corporation, CCD Business Development Corporation, and Business Oregon to provide loan packaging services. Funding for this service is provided from loan recipients as part of the loan closing costs, portfolio servicing income and fees.

Under contract with Valley Development Initiatives, MWVCOG provides staff support and fiscal services to administer an Intermediary Relending Program from the USDA Rural Business Development Loan Program and the SBA Intermediary Lending Pilot (ILP) Program. Additionally, we anticipate renewing contracts with several jurisdictions for revolving loan fund administration services (e.g. Independence, Newberg, and Yamhill County).



Valley Development Initiatives applied to the U.S. Small Business Administration to become a Community Advantage lender under the SBA 7a guaranty loan program. With this program Valley Development Initiatives can lend to eligible borrowers and receive an SBA guaranty for a portion of the loan, then selling the guaranteed portion to secondary market pools, receiving a premium on the sale, servicing income and income generated from the non-guaranteed portion of each loan. The Community Advantage program targets businesses that cannot find financing elsewhere but are creditworthy.

Activities	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
9 Business Lending						
1 Revenue						
1 Beginning Fund Balance				845,000	845,000	845,000
2 Federal Funds	2,596	693,763		650,000	650,000	650,000
3 State Funds		9,739	9,600	-	-	-
4 Local Revenue	316,828	702,880	561,094	331,693	331,693	331,693
5 Local Revenue	967	396	-	145,733	145,733	145,733
7 Designated Reserves	2,103,622	-	2,173,697	-	-	-
8 Transfers In	(280,089)	-	152,853	120,472	120,472	120,472
1 Revenue Total	2,143,924	1,406,778	2,897,244	2,092,898	2,092,898	2,092,898
2 Expense						
11 Personal Services	(567,803)	(206,378)	(339,095)	(162,727)	(162,727)	(162,727)
13 Materials and Services	(40,504)	(44,067)	(38,608)	(40,140)	(40,140)	(40,140)
14 Materials and Services				(100,000)	(100,000)	(100,000)
15 Grants and Loans to Others	-	(630,950)	(455,000)	(1,615,471)	(1,615,471)	(1,615,471)
17 Contingency	-	-	-	-	-	-
18 Designated Reserves	(2,103,622)	-	(1,834,883)	-	-	-
16 Transfers Out	(150,684)	-	(214,272)	(121,310)	(121,310)	(121,310)
12 Transfers Out	(84,546)	(51,182)	(76,805)	(53,250)	(53,250)	(53,250)
2 Expense Total	(2,947,159)	(932,576)	(2,958,663)	(2,092,898)	(2,092,898)	(2,092,898)

MEMBER DUES

July 2018 Population	July 2019 Population	July 2020 Population	Jurisdiction	FY 2021-22 COG Dues	Proposed FY 2022-23 COG Dues
98,497	99,820	97,773	MARION COUNTY (less member cities)	\$43,150	\$ 44,574
138,825	140,480	141,350	City of Salem (Marion Co.)*	See Below	See Below
3,975	4,130	4,215	City of Aumsville	2,205	2,133
985	985	1,023	City of Aurora	1,311	1,354
210	210	205	City of Detroit	1,311	1,354
985	990	995	City of Donald	1,311	1,354
440	440	498	City of Gates	1,311	1,354
2,585	2,615	2,624	City of Gervais	1,396	1,354
3,305	3,305	3,454	City of Hubbard	1,765	1,748
78	90	90	City of Idanha	1,311	1,354
3,245	3,265	3,335	City of Jefferson	1,743	1,688
38,505	38,580	38,585	City of Keizer	20,603	19,524
3,415	3,465	3,595	City of Mt. Angel	1,850	1,819
435	435	440	City of St. Paul	1,311	1,354
375	380	387	City of Scotts Mills	1,311	1,354
10,325	10,380	11,050	City of Silverton	5,543	5,591
7,810	7,870	8,159	City of Stayton	4,203	4,128
2,890	2,970	3,050	City of Sublimity	1,586	1,543
2,085	2,215	2,410	City of Turner	1,311	1,354
24,760	25,135	25,882	City of Woodburn	13,423	13,096
18,730	18,440	15,058	POLK COUNTY (less member cities)	7,631	8,269
26,440	26,920	29,768	City of Salem (Polk Co.)*	See Below	See Below
15,830	16,260	17,201	City of Dallas	8,684	8,704
955	980	1,000	City of Falls City	1,311	1,354
9,370	9,530	9,851	City of Independence	5,089	4,985
9,890	9,920	10,022	City of Monmouth	5,297	5,071
885	890	905	City of Willamina (Polk Co.)**	See Below	See Below
27,275	27,375	27,005	YAMHILL COUNTY (less member cities)	14,620	13,665
1,655	1,670	1,705	City of Amity	1,311	1,354
2,270	2,270	2,290	City of Carlton	1,311	1,354
2,720	2,740	2,745	City of Dayton	1,463	1,389
3,230	3,235	3,285	City of Dundee	1,727	1,662
4,105	4,125	4,255	City of Lafayette	2,203	2,153
33,810	33,930	34,615	City of McMinnville	18,120	17,515
23,795	24,045	24,120	City of Newberg	12,841	12,205
6,190	6,205	6,100	City of Sheridan	1,131	3,087
1,275	1,360	1,375	City of Willamina (Yamhill Co.)**	See Below	See Below
1,090	1,105	1,110	City of Yamhill	1,311	1,354
			SPECIAL DISTRICTS		
5,693	5,693	5,500	Salem Area Transit District	3,040	2,783
9,818	9,818	10,151	Chemeketa Community College	5,243	5,136
41,177	41,177	41,177	Salem/Keizer School District	21,991	20,836
			Willamette ESD	1,311	1,354
			Chehalem Park & Recreation District	1,311	1,354
			Marion SWCD	1,311	1,354
5,454	5,516	5,689	Confederated Tribes of the Grand Ronde Community of Oregon	2,945	2,879
165,265	167,400	171,118	*City of Salem Total Fee	40,933	44,574
2,160	2,250	2,280	**City of Willamina Total Fee	1,311	1,354
			TOTALS	\$ 271,401	\$ 273,775

ECONOMIC DEVELOPMENT DISTRICT ASSESMENT

July 2019 Population	July 2020 Population	Percent of Pop.	Jurisdiction	FY 2021-22 Assessment	Proposed FY 2022-23 Assessment
347,760	349,120	36.99%	Marion County	27,161	27,000
82,940	83,805	8.88%	Polk County	6,479	6,482
108,060	108,605	11.51%	Yamhill County	8,441	8,402
4,130	4,215	0.45%	City of Aumsville	322	329
785	985	0.10%	City of Aurora	156	161
210	205	0.02%	City of Detroit	156	161
990	995	0.11%	City of Donald	156	161
485	495	0.05%	City of Gates	156	161
2,615	2,620	0.28%	City of Gervais	205	204
3,305	3,315	0.35%	City of Hubbard	256	256
155	155	0.02%	City of Idanha	156	161
3,265	3,280	0.35%	City of Jefferson	256	256
38,580	38,585	4.09%	City of Keizer	3,016	2,986
3,465	3,520	0.37%	City of Mt. Angel	271	270
435	440	0.05%	City of St. Paul	156	161
167,400	168,970	17.90%	City of Salem	13,075	13,067
380	385	0.04%	City of Scotts Mills	156	161
10,380	10,520	1.11%	City of Silverton	813	810
7,870	7,780	0.82%	City of Stayton	615	599
2,970	3,050	0.32%	City of Sublimity	234	234
2,215	2,410	0.26%	City of Turner	176	190
25,135	25,185	2.67%	City of Woodburn	1,962	1,949
16,260	16,555	1.75%	City of Dallas	1,267	1,278
980	1,000	0.11%	City of Falls City	156	161
9,530	9,675	1.02%	City of Independence	747	745
9,920	9,940	1.05%	City of Monmouth	776	767
1,670	1,705	0.18%	City of Amity	156	161
2,270	2,290	0.24%	City of Carlton	176	175
2,740	2,745	0.29%	City of Dayton	212	212
3,235	3,285	0.35%	City of Dundee	256	256
4,125	4,155	0.44%	City of Lafayette	322	321
33,930	34,615	3.67%	City of McMinnville	2,650	2,679
24,045	24,120	2.56%	City of Newberg	1,881	1,869
6,205	6,100	0.65%	City of Sheridan	483	475
2,250	2,280	0.24%	City of Willamina	176	175
1,105	1,110	0.12%	City of Yamhill	156	161
			Confederated Tribes of the Grand		
5,516	5,689	0.60%	Ronde Community of Oregon	432	438
			Marion SWCD	156	161
			Chemeketa Community College	156	161
			Chehalem Park & Recreation District	-	161
			Salem/Keizer School Dist	156	161
			Salem Area Transit District	156	161
			WESD	156	161
<u>937,311</u>	<u>943,904</u>	<u>100%</u>	TOTALS	<u>\$ 75,000</u>	<u>75,000</u>

BUDGET NOTES

Indirect Cost Allocation: Indirect, or overhead, costs of the agency are met through an *Indirect Cost Allocation Plan*, developed in conformance with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (codified at 2 C.F.R. Part 200) (OMB Uniform Guidance) and submitted to MWVCOG's cognizant agency, the United States Department of Commerce, on behalf of the Economic Development Administration. The plan provides for direct programs and services to bear a fair share of the normal operating expenses that, in and of themselves, cannot easily be tied to specific grant or contract funded activity. Examples include telephone, supplies and support services staff, such as those working in areas of administration, fiscal, and information technology. MWVCOG's proposed *Indirect Cost Allocation Plan* for the fiscal year FY 2022-23 calls for a rate of 23% of direct personal services costs. Copies of the agency's *Indirect Cost Allocation Plan* may be obtained at MWVCOG's office.

Member Dues and Economic Development District Dues: The FY 2022-23 Member Dues Schedule and the Economic Development District Dues Schedule are shown on pages 37 & 38 respectively. The rates for the schedules for this fiscal year were approved by the Board of Directors on December 14, 2021. Member Dues and Economic Development District Dues, adjusted upward by a 4 percent inflation factor (based on the Consumer Price Index), target revenue needs, and population changes.

Budget Assumptions: The following budget assumptions were used by management in the formulation of the document:

1. The CPI for the prior year is 5.3% (Seattle – Urban Wage Earners).
2. A market adjustment to the salary schedule of 5.3% (effective 7/1/2022) has been budgeted.
3. MWVCOG compensation, including salaries and benefits, will be comparable to similar positions in the same job market. This is necessary to attract and retain quality staff.
4. MWVCOG membership dollars are used, when required as match, to provide temporary support to a program, to support a strategic initiative, to provide technical assistance and local services tailored to individual needs of member governments; and to keep and retain a base level of service.
5. New programs or program reductions will be individually presented to the Board.

Personal Services – Salary and Benefits: Throughout the budget section of the Budget, staffing costs are expressed under the line-item heading of *Personal Services*. The dollar amounts shown include both salary and fringe benefit expense. Where appropriations are expressed by *organizational unit*, personal services costs are desegregated to the job classification level, and full-time-equivalent (FTE) authorizations are shown. The term *FTE* represents a commitment of 2,080 hours of work within the fiscal year – or the commitment of one employee working full-time (40 hours per week) for twelve months. However, because some employees of the organization are employed for less than full-time work, the number of employees at any given time

within the year, and certainly the total number of staff employed during the year, will be greater than the FTE shown.

While the ratio of fringe benefit cost to salary differs from one employee to another (and for an individual employee, it changes during the course of the fiscal period), the projected fringe benefit expense for fiscal year 2022-23 is 28.66 percent of all payroll costs. The anticipated breakdown for payroll costs are as follows:

Item	Amount	% of Total
Total pay		
Paycheck wages	2,296,389	
Subtotal	2,296,389	71.34%
Company contributions		
CIS Dental	25,518	
CIS Medical	420,906	
CIS Vision	29,610	
Mission Square 401K (ICMA)	246,862	
Sun Life Insurance & Disability	23,278	
Subtotal	746,174	23.18%
Employer taxes		
Social Security Employer	138,306	
Medicare Employer	33,298	
OR SUI Employer	597	
OR Workers' Benefit Fund Employer	4,069	
Subtotal	176,270	5.48%
Total payroll cost	3,218,833	100.00%

Costs related to holiday, sick, and vacation leave are also noteworthy. Except for sick leave, leave costs are charged to each department as they are accrued and credited to the specific leave fund. When staff utilizes leave, the associated salary expense is charged to the leave fund used. Sick leave is earned, but not charged until it is actually used.

CHANGES IN PERSONNEL LEVELS

FY 2022-23 Personnel Budget Summary

Classification	Number of FTE	Budgeted Salary
Executive Director	1.00	164,377
Transportation Planning Director	1.00	128,687
Community Development Director	1.00	128,687
Finance Director	1.00	105,610
Loan Program Manager	1.00	107,446
Loan Officer	0.05	8,734
HR Manager	0.00	-
Communications Coordinator	0.00	-
Senior Planner - Modeling	1.00	107,990
Senior Planner	0.80	81,561
Senior Planner 2	1.50	216,005
Associate Planner	5.80	492,943
Associate Planner 2/GIS Coordinator	1.00	97,525
Associate Planner/GIS	1.00	89,026
Grant Administration Specialist	1.00	67,901
Grant Writer	1.00	67,901
Safe Routes to School Coordinator	1.00	89,026
Loan Documentation/Servicing Specialist	0.00	-
Admin Specialist 2	2.25	184,571
Financial Analyst	1.00	90,217
Accounting Clerk	0.50	24,850
Seasonal Relief - SRTS	1.00	43,332
TOTAL	23.90	\$ 2,296,389

PAYROLL SUMMARY

FY 2022-23 Changes in Personnel Levels

Classification	Budgeted FTE For	Budgeted FTE For	Difference
	FY 2021-22	FY 2022-23	
Executive Director	1.00	1.00	0.00
Transportation Planning Director	1.00	1.00	0.00
Community Development Director	1.00	1.00	0.00
Finance Director	1.00	1.00	0.00
Loan Program Manager	1.00	1.00	0.00
Loan Officer	0.55	0.05	-0.50
HR Manager	0.00	0.00	0.00
Communications Coordinator	0.00	0.00	0.00
Senior Planner - Modeling	1.00	1.00	0.00
Senior Planner	0.70	0.80	0.10
Senior Planner 2	1.00	1.50	0.50
Associate Planner	3.80	5.80	2.00
Associate Planner 2/GIS Coordinator	0.00	1.00	1.00
Associate Planner/GIS	1.00	1.00	0.00
Grant Administration Specialist	1.00	1.00	0.00
Grant Writer	0.50	1.00	0.50
Safe Routes to School Coordinator	1.00	1.00	0.00
Loan Documentation/Servicing Specialist	1.00	0.00	-1.00
Admin Specialist 2	2.00	2.25	0.25
Financial Analyst	1.00	1.00	0.00
Accounting Clerk	0.50	0.50	0.00
Seasonal Relief - SRTS	0.50	1.00	0.50
TOTAL	20.55	23.90	3.35

EQUIPMENT PURCHASES

The FY 2022-23 Budget contains several equipment purchases funded through the Equipment Pool and cost recovered through rent back charges allocated to the departments over depreciation cycle of the equipment.

In FY 2022-23 planned equipment purchases include:

Anticipated FY 2022-23 Purchases

Item	User	Cost
Laptop	Bus Lending - Loan Specialist	1,500
Laptop	Transportation - Senior Plann	2,000
Laptop	Transportation -Associate Pla	2,000
Laptop	Transportation -GIS Analyst	2,000
Laptop	Transportation - SRTS	2,000
	Transportation -	
Laptop	Transportation Director	2,000
Laptop	Transportation -Admin Specia	2,000
Laptop/desktop	Com Dev - Grant Specialist	1,500
Laptop	Com Dev - Senior Planner	1,500
Laptop	Com Dev - Associate Planner	1,500
Laptop	Finance - Finance Analyst	1,500
Laptop	Admin - Admin Specialist	1,500
Laptop	Admin - Front Desk	1,500
IT/server	Admin - COG	5,000
	Unknown	10,000
		<hr/>
	Total	37,500
		<hr/>

CAPITAL PURCHASE PROGRAM

The FY 2022-23 Budget contains several capital improvement purchases funded through the Capital Equipment Reserve and cost recovered through rent back charges allocated to the departments over depreciation cycle of the equipment.

In FY 2022-23 planned capital projects include:

No capital items are anticipated for this fiscal year.

TOTAL REVENUES AND EXPENDITURES ALL FUNDS

	Actuals FY 2019-20	Actuals FY 2020-21	Budget FY 2021-22	Proposed FY 2022-23	Approved FY 2022-23	Adopted FY 2022-23
1Revenue	5,521,340	9,134,801	8,359,704	8,758,709	8,758,709	8,758,709
2Expense	(7,647,545)	(8,137,656)	(8,624,085)	(8,758,709)	(8,758,709)	(8,758,709)
Grand Total	(2,126,205)	997,145	(264,381)	-	-	-

FUNDS CLOSING WITH THE 2021-22 BUDGET

FUNCTION

These are funds that are being closed this fiscal year. The revenues and expenditures are being provided for historical purposes.

Note: This year we are not closing any funds.

ACRONYMS

ADA	Americans with Disabilities Act
AV	Assessed Value
CA	Community Advantage
CAD	Computer Aided Dispatch
CAD	Computer Aided Drafting
CAFR	Comprehensive Annual Financial Report
CART	Crash Analysis Reconstruction Team
CCI	Construction Cost Index
CCIS	City County Insurance Services
CD	Community Development
CD	Compact Disk
CEP	Capital Equipment and Projects
CPP	Capital Purchase Program or Plan
CMFR	Comprehensive Monthly Financial Reports
COLA	Cost of Living Adjustment
COG	Mid-Willamette Valley Council of Governments
COP	Certificates of Participation
CPA	Certified Public Accountant
CPI	Consumer Price Index
DEQ	Department of Environmental Quality
DLCD	Department of Land Conservation and Development
DUI	Driving Under the Influence

DVD	Digital Video Disk
EMS	Emergency Management Services
EDA	Economic Development Agency
EPA	Environmental Protection Agency
EOP	Emergency Operations Plan
FASB	Financial Accounting Standards Board
FICA	Federal Insurance Contributions Act
FTE	Full-Time Equivalent
FY	Fiscal Year
GIS	Graphic Information System Mapping
GAAP	Generally Accepted Accounting Principles
GASB	Governmental Accounting Standards Board
GFOA	Government Finance Officers Association
GIS	Geographic Information Systems
GISSP	Geographic Information Systems Strategic Plan
HP	Horse Power
HR	Human Resources
HVAC	Heating, Ventilation, and Cooling Equipment
IGA	Intergovernmental Agreement
ILP	Intermediary Lending Pilot
IS	Information Systems
ISO	International Organization for Standardization
ISP	Internet Service Provider
IT	Information Technology

ITS	Intelligent Transportation System
LAN	Local Area Network
LCDC	Land Conservation and Development Board of Commissioners
LID	Local Improvement District
MATT	Multi-Agency Traffic Team
MAV	Maximum Assessed Value
METRO	Metropolitan
MWVCOG	Mid-Willamette Valley Council of Governments
NPDES	National Pollutant Discharge Eliminating System
OAA	Older Americans Act
ODOT	Oregon Department of Transportation
OECD	Oregon Economic and Community Development Department
ODOT	Oregon Department of Transportation
OR	Oregon
ORS	Oregon Revised Statutes
OSHA	Occupational Safety and Health Administration
PC	Personal Computer
PDA	Personal Digital Assistant
PEG	Public Educational Government
PERS	Public Employees Retirement System
PGE	Portland General Electric
PIO	Public Information Officer
RFA	Rural Fire Assistance
RLF	Revolving Loan Fund

RMV	Real Market Value
SBA	Small Business Association
SCADA	Supervisory Control and Data Acquisition
SDC's	System Development Charges
TDM	Transportation Demand Management
UBG	Urban Growth Boundary
VoIP	Voice-over Internet Protocol
WAN	Wide Area Network
WESD	Willamette Education Service District

GLOSSARY OF BUDGET TERMS

(Adapted from the Local Budgeting Manual published by the Oregon Department of Revenue. Oregon Revised Statutes (ORS) are referenced here and are available online at www.oregon.gov)

Accrual. Recording of the financial effects on a municipal corporation of transactions and other events and circumstances that have cash consequences for the municipal corporation in the periods in which those transactions, events and circumstances occur, rather than only in the periods in which cash is received or paid by the municipal corporation (ORS 294.311).

Adopted budget. Financial plan that is the basis for appropriations. It is adopted by the governing body (ORS 294.435).

Ad valorem tax. A property tax computed as a percentage of the assessed value of taxable property.

Appropriation. Authorization to spend a specific amount of money for a specific purpose during a fiscal year. It is based on the adopted budget, including supplemental budgets, if any. It is presented in a resolution or ordinance adopted by the governing body [ORS 294.311(3)].

Approved budget. The budget that is approved by the budget committee. The data from the approved budget is published in the Financial Summary before the budget hearing (ORS 294.406).

Assessed value. The value set on real and personal property as a basis for imposing taxes. It is the lesser of the property's maximum assessed value or real market value.

Assessment date. The date on which the value of property is set, January 1 (ORS 308.210, 308.250)

Audit. The annual review and appraisal of a municipal corporation's accounts and fiscal affairs conducted by an accountant under contract (ORS 297.425).

Audit report. A report in a form prescribed by the Secretary of State made by an auditor expressing an opinion about the propriety of a local government's financial statements, and compliance with requirements, orders, and regulations.

Balanced budget. A budgeting process where total revenues are equal to or greater than total expenses.

Budget. Written document showing the local government's comprehensive financial plan for one fiscal year or biennium. It must include a balanced statement of actual revenues and expenditures during each of the last two years and estimated revenues and expenditures for the current and upcoming year [ORS 294.311(4)].

Budget committee. Fiscal planning board of a local government, consisting of the governing body plus an equal number of legal voters appointed from the city (ORS 294.336).

Budget message. Written explanation of the budget and the local government's financial priorities. It is prepared and presented by the executive officer or chairperson of the governing body (ORS 294.391).

Budget officer. Person appointed by the governing body to assemble budget material and information and to physically prepare the proposed budget (ORS 294.331).

Budget transfers. Amounts moved from one fund to finance activities in another fund or division. They are shown as expenditures in the originating fund and revenues in the receiving fund.

Capital outlay. Items which generally have a useful life of one or more years, such as machinery, land, furniture, equipment, or buildings [ORS 294.352(6)].

Capital projects fund. A fund used to account for resources, such as bond sale proceeds, to be used for major capital item purchase or construction [OAR 150-294.352(1)].

Cash basis. System of accounting under which revenues are accounted for only when received in cash, and expenditures are accounted for only when paid [ORS 294.311(9)]. The Mid-Willamette Valley Council of Governments uses cash basis accounting.

Cash Carryover. The accumulated unspent resources carried forward from the prior year into the next fiscal year. These can be used to support the appropriations for the next fiscal year.

Consolidated billing tax rate. The combined total of the billing rates for all taxing Districts in a code area. Does not include the billing rate for any urban renewal special levies or non-ad valorem taxes, fees, or other charges.

Constitutional limits. The maximum amount of tax on property that can be collected from an individual property in each category of limitation (Art. XI, sect. 11b, OR Const.).

Contingency. An amount appropriated in anticipation that some operating expenditures will become necessary which cannot be foreseen and planned in the budget. A general operating fund may contain one line for operating contingency. (ORS 294.352)

Debt service fund. A fund established to account for payment of general long-term debt principal and interest [OAR 150-294.352(1)].

Division of tax. Division of tax refers to the process of and revenue from, apportioning tax to urban renewal agencies based on the relationship of the excess to frozen value, a.k.a. tax increment revenue.

Double majority. A term that refers to an election where at least 50 percent of the registered voters eligible to vote in the election cast a ballot and more than 50 percent voting approve the question.

Education category. The category for taxes that will be used to support the public school system and are not used to pay exempt bonded indebtedness [ORS 310.150(2)].

Encumbrance. An obligation chargeable to an appropriation and for which part of the appropriation is reserved [ORS 294.311(10)].

Enterprise fund. A fund established to account for operations that are financed and operated in a manner like private business enterprises. They are usually self-supporting. Examples of enterprise funds are those for water, gas, and electric utilities, swimming pools, airports, parking garages, transit systems, and ports [OAR 150-294.352(1)].

Equipment. Capital expenses over \$1000. (Mid-Willamette Valley Council of Governments guideline; not defined by ORS).

Estimate. (v) To arrive at a rough calculation or an opinion formed from imperfect data. (n) The resulting amount.

Excluded from limitation category. The category for taxes used to pay principal and interest on exempt bonded indebtedness [ORS 310.150(2)].

Exempt bonded indebtedness. 1) Bonded indebtedness authorized by a specific provision of the Oregon Constitution, or 2) bonded indebtedness issued as a general obligation on or before November 6, 1990, incurred for capital construction or capital improvements, or 3) bonded indebtedness issued as a general obligation after November 6, 1990, incurred for capital construction or capital improvements with the approval of the electors of the local government. Bonded indebtedness issued to refund or refinance any bonded indebtedness described above is also included [ORS 310.140(15)].

Expenditures. Total amount incurred if accounts are kept on an accrual basis; total amount paid if accounts are kept on a cash basis [ORS 294.311(16)].

Fiscal year (FY). A 12-month period to which the annual operating budget applies. The fiscal year is July 1 through June 30 for local governments [ORS 294.311(17)].

Full-time equivalent (FTE). A calculation used to convert part-time hours to equivalent full-time positions. Full-time employee salaries are based on 2,080 hours per year. The full-time equivalent of a part-time employee is calculated by dividing the number of hours budgeted by 2,080.

Fund. A fiscal and accounting entity with self-balancing accounts to record cash and other financial resources, related liabilities, balances, and changes, all segregated for specific, regulated activities and objectives.

Fund balance. The fund equity of government funds.

Fund type. One of nine fund types: General, special revenue, debt service, capital projects, special assessment, enterprise, internal service, trust and agency, and reserve [OAR 150-294.352(1) and ORS 280.100].

General fund. A fund used to account for most fiscal activities except for those activities required to be accounted for in another fund [OAR 150-294.352(1)].

General government category. The category for taxes used to support general government operations other than schools that are not for the purposes of paying exempt bonded indebtedness [ORS 310.150(1)].

Good Faith. The standard for estimating budget resources and requirements. Good faith estimates are reasonable and are reasonably likely to prove accurate, based on the known facts at the time.

Governing body. County court, board of commissioners, city council, school board, board of trustees, board of directors, or other managing board of a local government unit [ORS 294.311(15)].

Governmental fund. Supported by tax revenues, user fees, franchise fees, intergovernmental payments and other revenues. The accounting for a governmental-type activity focuses on available resources and the near-term demands upon them.

Grant. A donation or contribution in cash by one governmental unit to another unit which may be made to support a specified purpose or function, or general purpose [ORS 294.311(19)].

Interfund loans. Loans made by one fund to another and authorized by resolution or ordinance (ORS 294.460).

Interfund transfer. Transfer from an existing appropriation category in one fund to another existing appropriation category in another fund. (ORS 294.450)

Intrafund transfer. Transfer from one existing appropriation category to another within the same fund. (ORS 294.450)

Internal service fund. A fund used to account for fiscal activities when goods or services are provided by one department or agency to other departments or agencies on a cost-reimbursement basis (ORS 294.470).

Legal opinion. The opinion as to legality rendered by an authorized official, such as the Oregon attorney general or city attorney.

Levy. (v) To impose a property tax. (n) Ad valorem tax certified by a local government.

Liability. Debt or other legal obligation arising from transactions in the past which must be liquidated, renewed, or refunded at a future date; does not include encumbrances.

Local government. Any city, county, port, school district, education service district, community college, special district, public or quasi-public corporation (including a municipal utility or dock commission) operated by a separate board or commission; a municipality or municipal corporation under ORS 294.311(25).

Local option tax. Voter-approved taxing authority that is in addition to the taxes generated by the permanent tax rate. Local option taxes can be for general operations, a specific purpose or capital projects. It is limited to five years unless it is for a capital project, then it is limited to the useful life of the project or 10 years, whichever is less [Art. XI, section 11(4)].

Materials and Services. Reflects dollars expended on items other than personnel such as office supplies, payments for contracts or consultants, utilities, and rent.

Maximum assessed value (MAV). A constitutional limitation on the taxable value of real or personal property. It can increase a maximum of 3 percent each year. The 3 percent limit may be exceeded if there are qualifying improvements made to the property, such as a major addition or new construction.

Measure 5. A constitutional amendment (Art. XI, section 11b) passed in 1990 that limits the amount of operating tax that can be imposed on a property to \$5 per \$1,000 of real market value for education and \$10 per 1,000 for general government.

Measure 50. A constitutional amendment (Art. XI, section 11) passed in 1997 that limits the growth in a property's assessed value to 3% per year. It also limits a local government's taxing authority by creating permanent rate limits.

Object classification. A grouping of expenditures, such as personal services, materials and services, capital outlay, debt services, and other types of requirements [ORS 294.311(28)].

Operating rate. The rate determined by dividing the local government's operating tax amount by the estimated assessed value of the local government. This rate is needed when a local government wants to impose less tax than its permanent rate will raise.

Ordinance. A formal legislative enactment by the governing board of a local government.

Organizational unit. Any administrative subdivision of the local government, especially one charged with carrying on one or more specific functions (such as a department, office, or division) [ORS 294.311(30)].

Pass Through Payments. Accounts for dollars that MWVCOG receives and then passes through to other organizations that provide a specified service.

Personal services expenses. Expenses related to the compensation of salaried employees, such as, health and accident insurance premiums, Social Security and retirement contributions, civil service assessments.

Permanent rate limit. The maximum rate of ad valorem property taxes that a local government can impose. Taxes generated from the permanent rate limit can be used for any purpose. No action of the local government or its voters can change a permanent rate limit.

Principal act. The Oregon Revised Statutes that describe how a certain type of municipal corporation is formed and selects its governing body, and the powers it may exercise and the types of taxing authority that its voters may authorize.

Prior years' tax levies. Taxes levied for fiscal years preceding the current one.

Property taxes. Ad valorem tax certified to the county assessor by a local government unit.

Proposed budget. Financial plan prepared by the budget officer. All funds must balance. It is submitted to the public and the budget committee for review.

Proprietary fund. Refers to funds that account for activities that involve business-like interactions, within the government or outside of it.

Publication. Public notice given by publication in a newspaper of general circulation within the boundaries of the local government; mailing through the U.S. Postal Service by first class mail to each street address within the boundaries of the local government; and hand delivery to each street address within the boundaries of the local government [ORS 294.311(34)].

Real Market Value (RMV). The amount in cash which could reasonably be expected by an informed seller from an informed buyer in an arm's-length transaction as of the assessment date. For most properties, the value used to test the constitutional limits (ORS 308.205).

Reserve fund. Established to accumulate money from year to year for a specific purpose, such as purchase of new equipment (ORS 294.525).

Reserve for Future Expenditure. An amount budgeted, but not appropriated, that is not anticipated to be spent in the fiscal year, but rather carried forward into future fiscal years. The correct way to "save" money under Local Budget Law.

Resolution. A formal order of a governing body; lower legal status than an ordinance.

Resource. Estimated beginning funds on hand plus anticipated receipts (ORS 294.361).

Sewer Sludge fund. A new fund created in FY 2012-13 to set aside funds for the future need to dredge the ponds of the Mid-Willamette Valley Council of Governments wastewater treatment facility at a time undetermined.

Special levy. A special levy is an ad valorem tax, imposed for an urban renewal plan on the entire municipality that adopted the plan. It is not a result of a division of tax.

Special revenue fund. A fund used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditure for specific purposes [OAR 150-294.352(1)].

Special payment. A budget expenditure category for pass-through payments, grants made to other organizations and other one-time or unusual expenditures that do not fall into the other categories of personal services, materials and services, capital outlay, etc.

State revenue sharing. A share of certain State revenues that is distributed to the city for general purposes as provided in this section. [Adapted from ORS 221.770]

Supplemental budget. A financial plan adopted during a budget period to meet unexpected needs or to appropriate revenues not anticipated when the regular budget was adopted. It cannot be used to authorize a tax (ORS 294.480).

Tax increment financing. A financial mechanism for urban renewal plans which captures the tax from the growth in property value within a designated geographical area by dividing the taxes of local governments.

Tax on property. Any tax, fee, charge, or assessment imposed by any government unit upon property or upon a property owner as a direct consequence of ownership of that property [ORS 310.140(1)].

Tax rate. The amount of tax stated in terms of a unit of tax for each \$1,000 of assessed value of taxable property.

Tax roll. The official listing of the amount of taxes imposed against each taxable property.

Tax year. The fiscal year from July 1 through June 30.

Transportation Fund. Supported by state and county gas tax revenues, contract payments, miscellaneous other revenues

Trust fund. A fund used to account for fiscal activities of assets held in trust by a local government.

Unappropriated. An amount set aside in the budget to be used as a cash carryover to the next year's budget to provide needed cash flow until other money is received.

Unappropriated ending fund balance. Amount set aside in the budget to be carried over to the next year's budget. It provides the local government with cash until tax money or other revenues are received later in the year. This amount cannot be transferred by resolution or used through a supplemental budget, unless necessitated by a qualifying emergency (ORS 294.398, renumbered from 294.371; ORS 294.481, renumbered from 294.455).

APPENDIX



Comprehensive Financial Management Policies

June 2022

Table of Contents

Section	Description	Page
I.	Purpose	3
II.	Objectives.....	4
III.	Management of Fiscal Policy	4
IV.	Accounting, Auditing and Financial Reporting Policy	5
V.	Revenue Policy.....	6
VI.	Expenditure Policy	6
VII.	Capital Improvement Policy	7
VIII.	Operating Budget Policy.....	8
IX.	Long Range Financial Policy.....	9
X.	Debt Management Policy	9
XI.	Reserve and Contingency Policy	9
XII.	Investments.....	10
XIII.	Fixed Asset Capitalization Policy	10

I. PURPOSE

These Comprehensive Financial Management Policies are the tools used to ensure that the Mid-Willamette Valley Council of Governments is financially able to meet its current and future service needs. The policies contained herein set a basis for both the financial planning, reporting and internal financial management of the COG.

Municipal resources must be wisely used to ensure adequate funding for the services, operations, and public facilities, necessary to meet immediate and long-term needs of the COG. These policies safeguard the fiscal stability required to achieve the Board's objectives and ensure the long-term financial health of the COG.

These policies are adopted by Board of Directors as the basic framework for overall financial management of the COG, to guide day-to-day and long-range fiscal planning and decision making, and to achieve the following general financial goals.

1. Provide an adequate financial base to sustain a sufficient level of municipal services to maintain support the COG membership.
2. Deliver cost effective and efficient services to members.
3. Provide and maintain essential services, public facilities, and capital equipment.
4. Provide the financial stability needed to navigate through economic downturns, adjust to changes in the service requirements of the region and respond to other changes as they affect the members.
5. Protect and enhance the COG's credit rating so as to obtain the lowest cost of borrowing and also to assure the financial community that the COG is well managed and financially sound.
6. Adhere to the highest standards of financial management and reporting practices as set by the Government Finance Officers Association, the Governmental Accounting Standards Board and other professional standards.
7. Fully comply with finance related legal mandates, laws and regulations including Oregon Revised Statutes and Oregon Budget Law.

To achieve these goals, fiscal policies generally cover areas of revenue management, operating and capital budgeting, financial planning and forecasting, investment and asset management, debt management, accounting and financial reporting, reserves and internal controls. These policies shall be reviewed every year as part of the annual budget preparation process.

II. OBJECTIVES

1. To guide the Board of Directors and management policy decisions that have significant fiscal impact.
2. To employ balanced revenue policies that provides adequate funding for services and service levels.
3. To maintain appropriate financial capacity for present and future needs.
4. To maintain sufficient reserves to maintain service levels during periods of economic downturn.
5. To promote sound financial management by providing accurate and timely information on the COG's financial condition.
6. To ensure the legal use of financial resources through an effective system of internal controls.
7. To protect the COG's credit rating and provide for adequate resources to meet the provisions of the COG's debt obligations on all municipal debt.
8. To promote cooperation and coordination with other governments and the private sector in financing and delivery of services.

III. MANAGEMENT OF FISCAL POLICY

The Executive Director is responsible for overseeing the management of the COG's fiscal policies and monitor compliance. If the Executive Director discovers a material variation from policy, the Executive Director shall report it in writing to the Board in a timely manner. The report will explain the impact of the material variation on the COG's operations, service levels and/or finances and substantive impact of all recommendations to changes in fiscal policy.

As a part of the COG's annual budget document, the Executive Director's budget message will identify (a) all major changes in policy since the previous budget year and (b) any material variations from policy in the ensuing year's budget. Fiscal policies and changes in policies will be approved by the Board and adopted by resolution.

IV. ACCOUNTING, AUDITING, AND FINANCIAL REPORTING POLICY

The COG will maintain accounting practices in accordance with state and federal law and regulations, and financial reporting that conforms to Generally Accepted Accounting Principles (GAAP). Provide for, prepare and present regular reports that analyze and evaluate the City's financial performance and economic condition.

1. Accounting Practices and Principles

The COG will maintain accounting practices in accordance with state and federal law and regulations, and annual financial reporting that conforms to GAAP as set forth by the Governmental Accounting Standards Board (GASB), the authoritative standard setting body for units of local government. The COG's monthly financial reports will be reported on the budgetary basis. At year-end, the general ledger and financials will be adjusted to GAAP, and the annual financial reports and continuing disclosure statements will meet these standards.

2. A system of internal controls and procedures will be maintained to provide reasonable assurance of the safeguarding of assets and proper recording of financial transactions and compliance with applicable laws and regulations. When staffing limitations require it, staff duties will be assigned to maximize a system of financial checks and balances.

3. Annual Audit

a. Pursuant to state law, the COG will have an annual financial and compliance audit, and prepare financial statements based on the audited financial information. The audit will be performed by a certified public accounting (CPA) firm, licensed to practice as Municipal Auditors in the State of Oregon. The annual financial report, including the auditor's opinion and specific reports as required by Oregon state regulations, will be filed no later than six (6) months following the end of the fiscal year and will be presented to the Board in that same time frame. The audit firm will also provide a Single Audit of Federal and State grants, when necessary. The Executive Director will be responsible for establishing a process to ensure timely resolution of audit recommendations, if any.

4. Financial and Management Reporting

a. Quarterly financial reports will be provided to the Board, the Executive Director and department heads. These reports will include department revenues and expenditures actual to date with comparison to the budget. These reports will be distributed within 45 working days of the end of each quarter.

b. A goal of the COG is to eventually prepare a comprehensive annual financial report subjected to independent audit and prepared in a format that conforms to the standards of the Government Finance Officers Association *Certificate of Achievement for Excellence in Financial Reporting*. The report shall be shared with the Executive Director, Board, Budget Committee and the Secretary of State. In accordance with state law the report shall be distributed no later than December 31st of the following fiscal year.

V. REVENUE POLICY

1. The COG will estimate its annual revenues by an objective, analytical process. Because most revenues are sensitive to conditions outside the COG's control, estimates will be conservative.
2. The COG should take advantage of every revenue generating opportunity authorized by Oregon Revised Statutes and the Oregon Constitution.
3. The COG shall pursue an aggressive policy of collecting delinquent accounts, including the use of collection agencies as authorized by the Board.
4. Charges for providing services will be sufficient to finance all operating, capital outlay and debt service expenses including operating contingency and reserve requirements. User fees and charges will be set at a level sufficient to recover the full cost of service whenever practical to minimize subsidization by the general membership. Rates will be adjusted as needed to account for major changes in consumption, capital improvements and cost increases. The COG will systematically review user fees and charges to consider the effects of additional service costs and inflation.
5. The COG will maintain a current schedule of fees which will be reviewed annually and adopted by resolution.

VI. EXPENDITURE POLICY

Expenditures will be controlled through appropriate internal controls, procedures, and regular monitoring of monthly budget reports. Management must ensure expenditures comply with the legally adopted budget. Each department head will be responsible for the administration of their department program budget. This includes accomplishing the goals and objectives incorporated into the budget and monitoring each department program budget for compliance with spending limitations.

1. The Board of Directors will approve the budget by fund at the category or program level. Expenditures anticipated to be in excess of these levels require approval of a Board resolution (i.e. supplemental budget process).
2. The COG will follow the employee compensation practices that are consistent with the COG's adopted Personnel Handbook and approved collective bargaining agreements, if any.
3. The operation of COG departments or divisions must have adequate funds to procure needed supplies to provide service.
4. The COG will maintain a purchasing ordinance for public procurements and improvements and set expenditure authorization levels for staff.
5. All expenditure invoices must be reviewed and approved by the executive Director, and/or the appropriate department head before being paid. Two signatures or electronic approvals are required on COG checks.
6. The COG will make every effort to control expenditures to ensure COG services and programs provided to its members are cost effective and efficient.
7. Items costing \$5,000 or more, per item, will be budgeted and accounted as capital outlay and shall be tracked in the COG's fixed assets records. Significant repair or maintenance that extends the useful life of existing assets will be included here provided the dollar threshold is met. The

\$5,000 limit will apply to individual items unless a group of items are intended to function together as a unified system.

8. Pass-Through Funds are subject to the Pass-Through Funding Policy.

VII. CAPITAL IMPROVEMENT POLICY

The COG will prepare a three-year Capital Purchase Plan (CPP) encompassing all COG capital equipment annually with the budget. The CPP will be composed of purchases identified in the COG's adopted master plans. The three-year CPP will be incorporated into the COG's budget and long-range financial planning processes.

1. The COG will maintain its physical assets at a level adequate to protect the COG's capital investment and to minimize future operating maintenance and replacement costs. The COG recognizes that deferred maintenance increases future capital costs, thus placing a burden on the membership. Therefore, the budget will provide for adequate maintenance and the orderly replacement of capital equipment from current revenues when possible.
2. The COG will determine the least costly funding method for its capital assets and will obtain grants, contributions and low-cost state or federal loans whenever possible.
3. The COG will establish capital equipment reserves to provide for funding of vehicles and equipment. The COG will also establish major repairs and replacement reserves to provide for funding of major repairs and replacements.
4. The COG may utilize "pay-as-you-go" funding for capita purchases when current revenues and adequate fund balances are available or when acquiring debt would adversely affect the COG's credit rating or put the COG in violation of its debt limitation provision in the ORS 190 agreement.
5. The COG will consider the use of debt financing for capital projects under the following circumstances:
 - a. When the purchase's useful life will exceed the terms of the financing.
 - b. When resources are deemed sufficient and reliable to service the debt.
 - c. When market conditions present favorable interest rates for COG financing.
 - d. When the acquisition of debt will not adversely affect the COG's credit rating, coverage ratios or violate the ORS 190 agreement.
6. Special funds dedicated for capital purchases will be segregated in the accounting system and used only for the intended capital purposes.

VIII. OPERATING BUDGET POLICY

The COG will prepare an annual budget with the participation of all departments. All budgetary procedures will conform to existing state and local regulations. Oregon Budget Law requires each local government to prepare a balanced budget and Oregon Administrative Rules state: 1) the budget must be constructed in such a manner that the total resources in a fund equal the total of expenditures and requirements for that fund and 2) the total of all resources of the must equal the total of all expenditures and all requirements.

1. A Budget Committee will be appointed in conformance with state statutes. The Budget Committee's chief purpose is to review the Executive Director's proposed budget and recommend a budget and tax levy for the Board to adopt.
2. The budget will support COG Board goals and priorities and the long-range needs of the membership.
3. The COG budget process will incorporate the proposed Capital Purchase Plan for the upcoming fiscal year.
4. Multi-year projections will be prepared in conjunction with the proposed budget to determine if adjustments in expenditures or revenues are needed.
5. The COG will manage each fund as an independent entity in accordance with applicable statutes and with generally accepted accounting principles.
6. The COG will allocate direct and administrative costs to each fund based upon the cost of providing these services.
7. The COG will take immediate corrective action if at any time during the fiscal year financial monitoring indicates that an operating fund's anticipated expenditures are expected to exceed its anticipated revenues.
8. The use of fund balance, which is a one-time revenue source, may be used to fund an annual operating deficit only with approval of a plan to replenish the fund balance if it is brought down below policy level. (See Reserve Policy)
9. The COG will work towards the goal of preparing a budget document which complies with the standards necessary to obtain the *Award for Distinguished Budget Presentation* from the Government Finance Officers Association (GFOA). The COG will submit its budget for award consideration annually.

IX. LONG-RANGE FINANCIAL PLANNING POLICY

The COG will prepare a long-term financial plan to promote responsible planning for the use of its resources. The long-term financial plan will project revenues, expenditures and reserve balances for the next five years. The analysis will incorporate the COG's approved Capital Purchase Plan.

Long term projections of revenues and expenditures will be realistic, conservative, and based on best practices established by the Government Finance Officers Association.

X. DEBT MANAGEMENT POLICY

1. Capital purchases financed through the acquisition of debt, will be financed for a period not to exceed the useful life of the purchase.
2. The COG will use the most prudent methods of acquiring capital outlay items, including the use of lease-purchase agreements.
3. The COG will not use long-term debt to fund current operations, to balance the budget or to fund purchases projects that can be funded from current resources.

4. The COG will comply with all statutory debt limitations imposed by the Oregon Revised Statutes and the ORS 190 agreement.
5. The COG will obtain and maintain a good credit rating.

XI. RESERVE AND CONTINGENCY POLICY

Reserves and contingencies are an important indicator of the COG's financial position and its ability to withstand adverse events. Maintaining reserves and contingencies are a prudent management practice. The following are examples of their use:

Operating Contingency – A budgetary account used to appropriate resources that can be used to address events or services needs that were unanticipated during budget development.

Capital Asset Reserve – A reserve established to accumulate resources that will be used to replace capital assets and to provide for major customer service enhancements, where procurement will be budgeted in a future year. The COG will maintain capital reserves sufficient to replace assets at the end of their useful lives.

Debt Service Reserve – A reserve established as a requirement of in a debt instrument.

The COG will maintain sufficient contingency and reserves in each fund to be able to:

1. Mitigate short-term volatility in revenue.
2. Absorb unanticipated operating needs that arise during the fiscal year but were not anticipated during the budget process.
3. Sustain COG services in the event of an emergency.
4. Meet operating cash flow requirements before the collection of property taxes, grant proceeds and other operating revenues.
5. Meet major facility and equipment repair and maintain needs.
6. Meet future capital purchase needs to minimize future debt obligations and burden on future citizens.

The COG will maintain a contingency of no less than three months of total operating expenses for the General Fund, and no less than two months of total operating expenses for other operational activities. The COG will also establish capital asset reserves to provide for the replacement of certain fixed assets as determined by the Board.

The formula for calculating the reserve target is:

Personal Services plus Materials and Services, then subtract pass through payments, contingencies, reserves (designated and undesignated) and any carry overs. The result of this calculation will be divided by 4 to result in 3 months operating expenses.

If reserves, and contingencies decrease to levels below the levels established by this policy, the COG will develop a plan to restore reserves and contingencies to the required levels.

XII. INVESTMENTS

All COG funds shall be invested to provide safety of principal and a sufficient level to meet cash flow needs. One hundred percent of all idle cash will be continuously invested in the Local Government Investment Pool maintained by the State Treasurer.

XIII. FIXED ASSET CAPITALIZATION POLICY

The purpose of this policy is to establish standard procedures for capitalizing fixed assets to facilitate the identification, reporting, and safeguarding of COG assets in compliance with generally accepted financial reporting requirements.

ASSET VALUE

Capital assets are valued at their historical cost. In the absence of historical cost information, the asset's estimated historical cost will be assigned and used. Contributed capital is reported at fair market value or cost on the date the asset is contributed.

The historical cost of a capital asset includes the following:

- Cost of the asset
- Ancillary charges necessary to place the asset in its intended location (i.e. freight charges)
- Ancillary charges necessary to place the asset in its intended condition for use (i.e. installation and site preparation charges)
- Capitalized interest
- Any subsequent improvements that meet the qualifications listed below.

CAPITALIZATION THRESHOLD

The COG will capitalize all individual assets with a threshold of \$5,000 and has an estimated useful life of 3 years or more.

GROUPED OR NETWORKED ASSETS

Individual assets that cost less than the capitalization threshold, but that operates as part of a network system will be capitalized in the aggregate, using the group method if the estimated average useful life of the individual asset is 3 years or more. A network is determined to be where individual components may be below the capitalization threshold but are interdependent and the overriding value to the COG is on the entire network and not the individual assets. Examples include: computers, software licenses, new office furniture, etc.

DEPRECIATION METHOD

Capitalized assets are depreciated using the straight-line method in the Annual Financial Report. The COG maintains a depreciation schedule for the General Fund and all proprietary funds.

ESTIMATED USEFUL LIVES

The following guidelines are used in setting estimated useful lives for asset reporting:

Buildings & Improvements	25 – 40 years
Land Improvements	10 – 20 years
Machinery and Equipment	3 – 10 years
Vehicles	5 – 10 years
Utility Systems	25 – 40 years

Infrastructure	20 – 40 years
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IMPROVEMENTS VS. MAINTENANCE COSTS

With respect to asset improvements, costs at or over the capitalization threshold will be capitalized if:

- The estimated life of the asset is extended by more than 25%, or
- The cost results in an increase in the capacity of the asset, or
- The efficiency of the asset is increased by more than 10%, or
- Significantly changes the character of the asset.

Improvements that do not meet these criteria would be expensed as repair and maintenance.

ASSETS BELOW CAPITALIZATION POLICY

The COG will report assets which do not meet the capitalization threshold on an inventory list to maintain adequate control and safeguard COG property. Periodic audits will be performed to verify that items listed on the inventory report are still located on COG property for COG's personnel use. Example: tools, small equipment, office equipment, etc. An annual inventory will be completed each year.

Supplemental Financial Policies

Appendix A: Pass-Through Funding Policy

Pass-through Funding Policy

Overview

Managing federal pass-through grants can be an excellent way for a regional government to facilitate more funding for their region. The federal government allows grant recipients to act as pass-through entities to provide funding to other recipients. The pass-through entity receives federal funds which it “passes on” or “passes through it” to other recipients. These government programs require extensive record-keeping and data reporting, as well as enhanced security.

The Mid-Willamette Valley Council of Governments was formed as an ORS 190 Entity for the purpose of leveraging regional opportunities, and to provide service to our member governments. One of the services we provide is to serve as a pass through agency for Federal Grants. The purpose of a pass-through grant is to carry out the work of a large federal program on smaller, local levels. Our members rely on the expertise of MWVCOG to distribute funds to the right sub-recipients and to monitor the activities and spending of the grant funds.

The purpose of a Pass-through Funding Policy is to ensure the MWVCOG is meeting key compliance requirements. Such as

- Having specific federal authorization prior to entering into any subaward under the award.
- Requiring subawardee compliance with 2 C.F.R. Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
- Requiring progress and financial reporting. Reporting subawards (over \$30,000) as required by the Federal Funding Accountability and Transparency Act (FFATA).
- Collection of performance data from the subawardee Monitoring subawardees: take the appropriate actions to get the subrecipient back on track if problems arise.

Definitions:

Pass Through Entity - A non-federal entity that provides a subaward to a subrecipient to carry out part of a Federal program (Title 2 CFR 200.74).

Subrecipient - A non-federal entity that receives a subaward from a pass-through entity to carry out part of a federal program (Title 2 CFR 200.93).

Roles and Responsibilities

As a pass-through entity, MWVCOG’s role is to determine which local offices and organizations should receive federal assistance. These sub-recipients should work toward accomplishing the mission and goals of the larger governmental organizations allocating the funds. The federal office granting the funding may provide you with a list of standards or requirements that sub-recipients must fulfill to receive a pass-through grant.

Once pass-through grant is awarded, it’s important to understand that both MWVCOG and the sub-recipient need to adhere to the policies set by the government office funding the grant.

Pass Through Entity Requirements:

- Evaluate the risk posed by applicants before they receive an award.
- Consider such elements as:

- Applicant's eligibility or the quality of its application;
- Financial stability and quality of management system;
- History of performance; and ○ Audit findings.
- Identify total funding amount to be provided to subrecipients
- Ensure payment to subrecipient is processed timely.
- Ensure subrecipients audits are complete, issue a management decision on audit findings within 6 months after receipt of the subrecipient's audit report, and ensure that subrecipients take the proper and timely actions on audit findings
- Closeout the subaward when all applicable administrative actions and all grant related work have been completed
- Require the subrecipient to submit all financial, performance, and other reports to the pass-through entity within a specified time after the end date of the subaward's period of performance.
- Closeouts should be completed in time to meet the federal agency's closeout timeline.

Please refer to the Pass-through Entity's Responsibilities Checklist.

Subrecipient Files & Documentation:

- Subrecipient Grant File: signed agreement, contract, MoU, correspondence between subrecipient and pass-through entity, signed award document, Progress Reports, Financial Reports.
- Pre-Award documentation: announcement, decision-making supporting documentation
- Financial documentation: including but not limited to: proof of payments, invoices, receipts, etc.
- Federal Funding Accountability and Transparency Act (FFATA) reports
 - For any subgrants issued awards in excess of \$100,000, please ensure you have subrecipient's Lobbying Certification which can be found here: <https://www.gsa.gov/forms-library/disclosure-lobbying-activities>

This policy is subject to change to comply with reporting requirements.

Pass-through Entity's Responsibilities Checklist

Section	Uniform Requirements – 2 CFR Part 200	Completed (Y/N)
Subrecipient and Contractor Determination		
200.330	A determination has been made as to whether the entity receiving federal funds is a subrecipient or a contractor based on the definitions outlined in the Uniform Requirements.	
200.331 (a)	The subrecipient has been informed of the subaward and their requirements to comply with the provisions outlined in the Uniform Requirements.	
Required Subaward Identification Information		
200.331 (a)(1)	Subrecipient name (must match registered name in DUNS)	
	Subrecipient's DUNS number	
	Federal Award Identification Number (FAIN)	
	Federal Award Date	
	Subaward period of performance start and end date	
	Amount of federal funds obligated by this action	
	Total amount of federal funds obligated to the subrecipient	
	Total amount of federal award	
	Federal award project description, as required to be responsive to the Federal Funding Accountability and Transparency Act (FFATA)	
	Name of federal awarding agency, pass-through entity, and contact information for awarding official	
	CFDA number and name	
	Whether or not the award is R&D	
	Indirect cost rate for the federal award	
	Requirements for Pass-through Entities	
200.331 (a)(2)	The subaward includes all requirements imposed by the pass-through entity to ensure the Federal award is used in accordance with Federal statutes, regulations and the terms and conditions of the Federal award.	
200.331 (a)(3)	Any additional requirements imposed by the pass-through entity in order to meet its responsibilities with the Federal awarding agency to include identifying any required financial and performance reports.	
200.331 (a)(4)	A current approved indirect cost rate between the subrecipient and the federal government. If no rate exist, either a rate negotiated between the pass-through entity and the subrecipient or a de minimis rate of 10%.	
200.331 (a)(5)	The subaward includes a requirement that the subrecipient allows the pass-through entity and auditor's access to their records and financial	

	statements.	
200.331 (a)(6)	The subaward includes the appropriate terms and conditions regarding the closeout of the award.	
200.331 (b)	Assess the subrecipient's risk of non-compliance with federal statutes, regulations, and terms and conditions of the subaward (<i>see Subrecipient Monitoring Risk Factors Checklist</i>).	
200.331 (c)	Consider imposing specific subaward conditions on a subrecipient, if appropriate as described in § 200.207 (<i>Specific Conditions</i>).	
Subrecipient Monitoring Requirements		
200.331 (d)	Activities of the subrecipient are monitored as necessary to ensure the subaward is used for authorized purposes; is in compliance with Federal statutes, regulations and the terms and conditions of the subaward and performance goals are met.	
Section	Uniform Requirements – 2 CFR Part 200	Completed (Y/N)
200.331 (d)(1) (2)&(3)	Monitoring of subrecipients must include: <ul style="list-style-type: none"> • Reviewing financial and programmatic reports, • Follow-up process to ensure subrecipient takes timely and appropriate action on all deficiencies detected through audits, on-site reviews, and other methods, and • Issue a management decision for all audit findings pertaining to the award. 	
Subrecipient Monitoring Tools		
200.331 (e)	Based on the results of the risk assessment performed, consider other monitoring tools to ensure proper accountability and compliance with program requirements.	
200.331 (e)(1)	Provide subrecipients with training and technical assistance on program related matters.	
200.331 (e)(2)	Perform on-site reviews of the subrecipient's program operations.	
200.331 (e)(3)	Arrange for agreed upon procedures engagement as described in § 200.425 (<i>Audit Services</i>).	
Additional Monitoring Requirements		
200.331 (f)	Verify that every subrecipient is audited as required by Subpart F when it is expected that Federal funds expended during the fiscal year either equaled or exceeded the \$750,000 threshold set forth in § 200.501 (<i>Audit Requirements</i>).	
200.331 (g)	Make necessary adjustments to the pass-through entity's records based on the results of a subrecipient's audit, on-site review, or other monitoring efforts.	
200.331 (h)	Consider taking enforcement action against non-compliance subrecipients as described in § 200.338 (<i>Remedies for Non-compliance</i>).	

